# LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

#### **TABLE OF CONTENTS**

#### **JUNE 30, 2021 AND 2020**

	<u>PAGE</u>
NDEPENDENT AUDITORS' REPORT	1
BASIC FINANCIAL STATEMENTS Statements of Net Position	5
Statements of Revenues, Expenses and Change in Net Position	6
Statements of Cash Flows	8
Statements of Fiduciary Net Position	10
Statements of Changes in Fiduciary Net Position	11
NOTES TO FINANCIAL STATEMENTS	12
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	44
REQUIRED SUPPLEMENTARY INFORMATION Schedule of Proportionate Share of the Net Pension Liability	47
Schedule of Plan Contributions	48
Schedule of Changes in the Net OPEB Liability and Related Ratios	49
Schedule of Revenues, Expenses and Change in Net Position – Budget and Actual - 2021	50
Schedule of Revenues, Expenses and Change in Net Position – Budget and Actual - 2020	51
Note to Required Supplementary Information	52



SALINAS OFFICE

450 LINCOLN AVENUE SUITE 200 SALINAS, CA 93901

PHONE 831-757-5311 FAX 831-757-9529

BKPCPA.COM

#### INDEPENDENT AUDITORS' REPORT

Board of Commissioners Local Agency Formation Commission of Monterey County Salinas, California

We have audited the accompanying financial statements of the Local Agency Formation Commission of Monterey County (Agency), a state mandated regulatory agency, as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audit contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Agency, as of June 30, 2021 and 2020, and the respective changes in financial position and, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed on the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. The Agency has elected not to present Management's Discussion and Analysis.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2021, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Bianchi, Kasavan q Pope, TTP Salinas, California

November 16, 2021

**BASIC FINANCIAL STATEMENTS** 

#### STATEMENTS OF NET POSITION

#### **JUNE 30, 2021 AND 2020**

#### **ASSETS AND DEFERRED OUTFLOWS**

		2021		2020
CURRENT ASSETS  Cash and cash equivalents - Note 2  Prepaid expenses	\$	1,199,102 12,113	\$	1,116,087 23,980
TOTAL CURRENT ASSETS		1,211,215		1,140,067
NON-CURRENT ASSETS  Net pension asset - Note 6  Capital assets - net - Note 3		10,976 13,013		8,803 22,407
TOTAL NON-CURRENT ASSETS		23,989		31,210
DEFERRED OUTFLOWS OF RESOURCES  Deferred pension - Note 6  Deferred OPEB - Note 7  TOTAL DEFERRED OUTFLOWS OF RESOURCES		108,767 6,689 115,456		143,090 3,371 146,461
	\$	1,350,660	\$	1,317,738
LIABILITIES, DEFERRED INFLOWS AND NET	POS	SITION		
CURRENT LIABILITIES  Accounts payable  Accrued leave	\$	15,350 83,469	\$	23,554 70,317
TOTAL CURRENT LIABILITIES		98,819		93,871
NON-CURRENT LIABILITIES  Net OPEB liability - Note 7		90,300	-	78,626
TOTAL NON-CURRENT LIABILITIES		90,300		78,626
DEFERRED INFLOWS OF RESOURCES  Deferred pension - Note 6 Deferred OPEB - Note 7 Deferred fees revenue  TOTAL DEFERRED INFLOWS OF RESOURCES		10,172 46,684 61,385 118,241		14,425 58,295 - 72,720
NET POSITION  Net investment in capital assets Unrestricted - Note 4  TOTAL NET POSITION		13,013 1,030,287 1,043,300		22,407 1,050,114 1,072,521
	\$	1,350,660	_\$_	1,317,738

The accompanying notes are an integral part of these financial statements.

## STATEMENTS OF REVENUES, EXPENSES AND CHANGE IN NET POSITION

#### FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

	2021		2020	
OPERATING REVENUES				
County contributions	\$	298,814	\$	332,016
District contributions		298,814		332,016
City contributions		298,814		332,016
Project fees		71,514		10,717
TOTAL OPERATING REVENUES		967,956		1,006,765
OPERATING EXPENSES				
Salaries		541,308		564,094
Employee benefits		238,670		241,318
Accounting and financial services		71,080		54,099
Legal		27,981		14,447
Rent - Note 5		27,934		27,121
Accrued leave		27,625		41,181
Professional services encumbered funds		16,144		19,115
Audit services		14,500		14,000
Equipment rental and furnishings		10,964		9,253
Computer support services		10,647		17,875
Property and general liability insurance		10,592		8,257
Depreciation		9,394		7,758
LAFCO memberships		8,886		5,987
Computer equipment maintenance		8,863		8,952
Telephone		6,335		3,710
Postage and shipping		4,486		5,563
Office supplies		3,709		3,494
Outside printers		2,833		2,081
Consulting services		2,050		-
Professional services		1,197		-
Legal notices		981		1,257
Books and periodicals		963		802
Meeting broadcast services		900		3,150
Training and conferences		650		4,251
Repairs and maintenance		320		160
Human resource services		60		-
Travel		44		4,592
Recruitment advertising encumbered funds		-		606
TOTAL OPERATING EXPENSES		1,049,116	8	1,063,123

The accompanying notes are an integral part of these financial statements.

## STATEMENTS OF REVENUES, EXPENSES AND CHANGE IN NET POSITION

#### FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

	2021			2020		
INCOME (LOSS) FROM OPERATIONS	\$	(81,160)	_\$_	(56,358)		
NON-OPERATING INCOME						
Fees revenue		38,615		-		
Interest		13,324		31,392		
TOTAL NON-OPERATING INCOME		51,939		31,392		
CHANGE IN NET POSITION		(29,221)		(24,966)		
NET POSITION, BEGINNING OF YEAR		1,072,521		1,097,487		
NET POSITION, END OF YEAR	\$	1,043,300	\$	1,072,521		

#### **STATEMENTS OF CASH FLOWS**

#### FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

	2021	2020
CASH FLOWS FROM OPERATING ACTIVITIES	-	
Receipts from customers, county, districts and cities	\$ 1,067,956	\$ 900,697
Payments to suppliers	(203,814)	(233,742)
Payments to employees	 (794,451)	 (779,442)
Net cash provided by (used in) operating activities	 69,691	(112,487)
CASH FLOWS FROM CAPITAL AND FINANCING ACTIVITIES		
Purchases of capital assets	 -	(5,702)
Net cash used in capital and financing activities	 -	(5,702)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest on investments	13,324	31,392
Net cash provided by investing activities	 13,324	31,392
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	83,015	(86,797)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	 1,116,087	1,202,884
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 1,199,102	\$ 1,116,087
Reconciliation of operating income to net cash		
provided by operating activities -		
Income from operations	\$ (81,160)	\$ (56,358)
Adjustments to reconcile operating income to net cash		
provided by operating activities -		
Depreciation	9,394	7,758
Changes in assets, deferred inflows of resources, liabilities		
and deferred outflows of resources:		
(Increase) decrease in prepaid expenses	11,867	(4,527)
(Increase) decrease in net pension asset	(2,173)	27,569
(Increase) decrease in deferred outflows	31,005	(40,903)
Increase (decrease) in accounts payable	(8,204)	12,257
Increase (decrease) in deferred fees revenue	100,000	(106,068)
Increase (decrease) in accrued leave	13,152	25,970
Increase (decrease) in net OPEB liability	11,674	(41,554)
Increase (decrease) in deferred inflows	 (15,864)	 63,369
Net cash provided by (used in) operating activities	\$ 69,691	\$ (112,487)

FIDUCIARY FUND FINANCIAL STATEMENTS

## STATEMENTS OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND

#### **JUNE 30, 2021 AND 2020**

	2021			2020		
ASSETS						
Restricted cash - Note 1	_\$	346,342	\$	502,245		
TOTAL ASSETS		346,342		502,245		
LIABILITIES						
Accounts payable	\$	176	\$	13,539		
TOTAL LIABILITIES		176	{(	13,539		
FIDUCIARY NET POSITION						
Restricted for FORA litigation	\$	346,166	\$	488,706		

## STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND

#### FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

	2021	2020		
ADDITIONS Transfer from FORA Interest income	\$ - 4,199	\$	500,000 2,245	
TOTAL ADDITIONS	4,199		502,245	
DEDUCTIONS Legal fees	 146,739		13,539	
CHANGE IN FIDUCIARY NET POSITION	(142,540)		488,706	
FIDUCIARY NET POSITION, BEGINNING OF YEAR	 488,706			
FIDUCIARY NET POSITION, END OF YEAR	\$ 346,166	\$	488,706	

JUNE 30, 2021 AND 2020

NOTES TO FINANCIAL STATEMENTS

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES

#### **Description of Reporting Entity**

Local Agency Formation Commission (LAFCO) is a regulatory agency with countywide jurisdiction, established by state law (Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000) to discourage urban sprawl and to encourage orderly and efficient provision of services, such as water, sewer, fire protection, etc. LAFCO of Monterey County (Agency) is a state mandated agency.

The Agency is responsible for reviewing and approving proposed jurisdictional boundary changes, including annexations and detachments of territory to and/or from cities and special districts, incorporations of new cities, formations of new special districts, consolidations, mergers and dissolutions of existing districts. In addition, the Agency reviews and approves contractual service agreements, determines spheres of influence for each city and district, and initiates proposals involving district consolidation, dissolution, establishment of subsidiary districts, mergers and reorganizations.

The Agency is composed of seven Commissioners: two members from the Board of Supervisors; two representatives from the cities within Monterey County; one public member; and two Independent Special District Members. There are four alternate Commissioners, which reflect the same four membership categories.

#### **Basis of Presentation**

The Agency's primary operations are accounted for as an enterprise fund. The accounting policies of the Agency conform to accounting principles generally accepted in the United States of America as applicable to governmental units. Such funds are used to account for operations (1) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or fees; or (2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### **Fiduciary Fund**

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. The accounting used for fiduciary funds is much like that used for enterprise funds.

The Agency utilizes the Private-Purpose Trust Fund to account for resources held in trust for litigation costs arising as a result of the FORA dissolution.

In March 2020, the Agency received \$500,000 from the Fort Ord Reuse Authority (FORA), pursuant to an indemnification agreement to be held in trust in a separate litigation reserve fund. The purpose of the agreement and funds is to provide the Agency with money in the event that the Agency needs to initiate or defend against litigation to ensure the FORA dissolution is properly implemented and to reimburse LAFCO for its reasonable expenses incurred as a result of any such legal action or proceeding. Upon resolution of all litigation, all unexpended legal contingency funds shall be equally returned to the County of Monterey and the Cities of Marina, Seaside, Del Rey Oaks, and Monterey.

#### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the statement of net position. Net position is segregated into components. Proprietary fund-type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net position. Proprietary fund operating revenues, such as fees for services, result from exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, grants, and investment earnings, result from nonexchange transactions or ancillary activities.

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. The accrual basis of accounting is utilized by proprietary fund types. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

**JUNE 30, 2021 AND 2020** 

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### **Cash and Investments**

The Agency considers all highly liquid investments with maturities of three months or less when purchased to be cash equivalents. Investments are reported in the accompanying balance sheet at fair value, except for certain certificates of deposit and investment contracts that are reported at cost because they are not transferable, and they have terms that are not affected by changes in market interest rates. Changes in fair value that occur during a fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments.

Restricted cash held in the fiduciary fund consists of funds restricted for settlement of FORA litigation.

#### **Fair Value Measurements**

The Agency categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the Agency's investments are categorized as Level 1 in the hierarchy.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **JUNE 30, 2021 AND 2020**

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### **Capital Assets**

The Agency records its capital assets at cost and depreciates these assets using the MACRS method. Depreciation is based on the following estimated useful lives:

It is the Agency's policy to capitalize assets with a useful life greater than one year and cost over \$2,000.

Maintenance and minor repairs are charged against income; major renewals and betterments are capitalized and depreciated.

#### **Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources and is classified into three components:

- Net Investment In Capital Assets describes the portion of net position which is represented by the current net book value of the Agency's capital assets, less the outstanding balance of any debt issued to finance these assets (if any).
- Restricted describes the portion of net position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws or other restrictions which the Agency cannot unilaterally alter.
- *Unrestricted* describes the portion of net position which is not restricted to use.

#### **JUNE 30, 2021 AND 2020**

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### **Pension Plan**

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Agency's California Public Employees and Retirement System (CalPERS) Plans and additions to and deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. CalPERS audited financial statements are publicly available reports that can be obtained at CalPERS' website under Forms and Publications.

Government accounting standards requires that the reported results must pertain to liability and asset information within certain defined timeframes.

For this report, the following timeframes are used:

#### For the year ended June 30, 2021:

Valuation Date (VD) June 30, 2019

Measurement Date (MD) June 30, 2020

Measurement Period (MP) July 1, 2019 to June 30, 2020

For the year ended June 30, 2020:

Valuation Date (VD) June 30, 2018

Measurement Date (MD) June 30, 2019

Measurement Period (MP) July 1, 2018 to June 30, 2019

#### JUNE 30, 2021 AND 2020

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### Other Postemployment Benefit (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows and inflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Agency's OPEB Plan and additions to and deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, the OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

June 30, 2020

#### For the year ended June 30, 2021:

Measurement Date (MD)

Valuation Date (VD) June 30, 2019

Measurement Period (MP) June 30, 2019 to June 30, 2020

For the year ended June 30, 2020:

Valuation Date (VD) June 30, 2019

Measurement Date (MD) June 30, 2019

Measurement Period (MP) June 30, 2018 to June 30, 2019

#### **Deferred Outflows and Inflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. The Agency has two items related to outflows from changes in the net pension liability (Note 6) and net OPEB liability (Note 7).

**JUNE 30, 2021 AND 2020** 

#### 1. ORGANIZATION AND SUMMARY OF ACCOUNTING POLICIES (Continued)

#### **Deferred Outflows and Inflows of Resources** (Continued)

Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until then. The Agency has three items related to inflows from changes in the net pension liability (Note 6), net OPEB liability (Note 7), and deferred fees revenue

In July 2020, the Agency recorded \$100,000 of deferred fees revenue, for funding received from FORA, to implement its administrative oversight role in connection with post-dissolution tasks. The Agency recognized \$38,615 of these deferred fees as fees revenue during the year ended June 30, 2021.

#### **Subsequent Events**

Subsequent events were evaluated through November 16, 2021, the date the financial statements were available to be issued.

#### 2. CASH AND CASH EQUIVALENTS

Cash consisted of the following at June 30:

Cash consisted of the following at durie 50.	2021		2020
Cash in bank	\$ 189,191	\$	115,927
Cash held in Monterey County Treasury:			
Cash undesignated Cash designated for:	253,489		280,775
Litigation reserve	300,037		300,037
Contingency reserve	282,316		270,105
Accrued leave	83,469		70,317
Net OPEB obligation	90,300		78,626
Petty cash	 300	_	300
	\$ 1,199,102	\$	1,116,087

**JUNE 30, 2021 AND 2020** 

#### 2. CASH AND CASH EQUIVALENTS (Continued)

#### Agency's Investment Policy

The California Government Code authorizes investments in U.S. Treasury obligations, U.S. District securities, municipal securities, negotiable certificates of deposits, commercial paper, bankers' acceptances, medium-term corporate bonds ("A" or better), asset-backed securities, repurchase agreements, money market funds and local government investment pools. The Agency currently invests its funds in the local government investment pool administered by Monterey County. As of June 30, 2021 and 2020, the investment policy and the investments of the Monterey County pool are in compliance with the California Government Code.

#### **Disclosure Relating to Interest Rate Risk**

Interest rate risk is the risk of changes in market interest rates adversely affecting the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2021 and 2020, the weighted average maturity of the Monterey County investment portfolio is 604 and 307 days, respectively.

#### **Disclosure Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Monterey County investment pool does not have a rating provided by a nationally recognized statistical rating organization. Approximately 84.2% and 84.7%, as of June 30, 2021 and 2020, respectively, of the investment portfolio is comprised of U.S. Treasuries, Federal District securities, Negotiable CDs and other liquid funds.

All of those assets have an investment grade rating. U.S. Treasuries are not specifically rated, but are considered the safest of all investments. The corporate debt (13.1% and 14.3% as of June 30, 2021 and 2020, respectively) is rated in the higher levels of investment grade. All Federal securities have AA ratings or are guaranteed by the U.S. Treasury.

#### **NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020** 

#### 2. CASH AND CASH EQUIVALENTS (Continued)

#### **Concentration of Credit Risk**

The Monterey County or the Agency investment policy contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. The Monterey County pool does not include any investments by any one issuer (other than the State of California Local District Investment Fund and the California Asset Management Program – external governmental investment pools) that represents 10% or more of total investments.

#### **Custodial Credit Risk**

Custodial Credit Risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits. The provisions require a financial institution to secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository. Regulated pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure districts' deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

The Agency periodically maintains cash deposits in two financial institutions, which at times exceed federally insured limits. The Agency has not experienced any losses related to these accounts and believes it is not exposed to any significant credit risk. The Agency's uninsured cash balance was \$0 at June 30, 2021 and 2020.

#### 3. CAPITAL ASSETS

Capital asset activity consisted of the following:

	alance <u>30, 2020</u>	Ad	<u>ditions</u>	Re	<u>tirements</u>	_	Balance <u>e 30, 2021</u>
Office equipment Accumulated depreciation	\$ 61,450 (39,043)	\$	- (9,394)	\$	(3,647) 3,647	\$	57,803 (44,790)
TOTAL CAPITAL ASSETS – net	\$ 22,407	\$	(9,394)	\$		\$	13,013

#### **JUNE 30, 2021 AND 2020**

#### 3. CAPITAL ASSETS (Continued)

	alance <u>30, 2019</u>	_Ad	ditions	Retire	<u>ements</u>	_	alance <u>30, 2020</u>
Office equipment Accumulated depreciation	\$ 55,748 (31,285)	\$	5,702 (7,758)	•		\$	61,450 (39,043)
TOTAL CAPITAL ASSETS – net	\$ 24,463	<u>\$</u>	(2,056)	\$		<u>\$</u>	22,407

#### 4. NET POSITION – UNRESTRICTED

Unrestricted assets consisted of the following at June 30:

	 2021	2020
Designated for litigation	\$ 300,037	\$ 300,037
Designated for contingency	282,316	270,105
Designated for encumbered funds	74,187	79,830
Unrestricted and undesignated	 373,747	 400,142
	\$ 1,030,287	\$ 1,050,114

#### 5. LEASE OBLIGATIONS

In July 2018, the 6<sup>th</sup> Amendment to the original lease agreement for office space was entered into. The amendment provides for an additional five-year term, as well as annual increases in base rent beginning after June 2019. Total office rent expense under this operating lease agreement was \$27,934 and \$27,121 for the years ended June 30, 2021 and 2020, respectively.

Future minimum rental payments required under this lease as of June 30, 2021, are as follows:

Fiscal Year <u>Ending June 30,</u>	Amount
2022	\$ 28,772
2023	28,772
	\$ 57,544

**JUNE 30, 2021 AND 2020** 

#### 6. PENSION PLAN

#### General Information about the Pension Plan

#### Plan Description

The Agency participates in a Miscellaneous Pension Plan (Plan), which is a costsharing multiple-employer defined benefit pension plan, administered by CalPERS. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS' website at calpers.ca.gov.

In January 2013, the California Public Employees' Pension Reform Act (PEPRA) took effect which changes the way CalPERS retirement and health benefits are applied, and places compensation limits on members. Individuals hired on or after January 2013 are under PEPRA. All members who do not fall under this category are considered classic members. Classic members will retain existing benefit levels for future service with the same employer.

#### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service; one year of credited service is equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **JUNE 30, 2021 AND 2020**

#### 6. **PENSION PLAN** (Continued)

#### General Information about the Pension Plan (Continued)

#### **Benefits Provided** (Continued)

The Plan's provisions and benefits in effect at June 30, 2021 and 2020, are summarized as follows:

Hire date	Prior to January 1, 2013	On or after January 1, 2013
Benefit formula	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 55	52 - 67
Monthly benefits, as a % of eligible	2.0%	2.0%
Required employee contribution rates	7.000%	6.750%
Required employer contribution rates:		
as of June 30, 2021	11.031%	7.732%
as of June 30, 2020	10.221%	6.985%

#### **Contribution Description**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the employer to satisfy contribution requirements that are identified by the pension plan terms as plan member contribution requirements are classified as plan member contributions.

The contribution recognized as part of the pension expense for the Plan were \$84,864 and \$43,722 for the years ended June 30, 2021 and 2020, respectively.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **JUNE 30, 2021 AND 2020**

#### 6. **PENSION PLAN** (Continued)

**General Information about the Pension Plan** (Continued)

#### <u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of</u> Resources Related to Pension

The Agency's proportionate share of net pension liability/ (asset) was \$(10,976) and \$(8,803) for the years ended June 30, 2021 and 2020, respectively.

The Agency's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019, which was rolled forward to June 30, 2021 and 2020, using standard update procedures. The Agency's proportion of the net pension liability was based on a projection of the Agency's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The Agency's proportionate share of the net pension liability for the Plan as of June 30, 2021 and 2020, was as follows:

Proportion – Year ended June 30, 2021 -0.00026% Proportion – Year ended June 30, 2020 -0.00022% Change - Decrease -0.00004%

For the year ended June 30, 2021 and 2020, the Agency recognized pension expense of \$97,772 and \$80,546, respectively.

**JUNE 30, 2021 AND 2020** 

#### **6. PENSION PLAN** (Continued)

### Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension (Continued)

At June 30, 2021 and 2020, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2021			
	of F	red Outflows Resources ed to Pension	of F	red Inflows Resources d to Pension
Pension contributions subsequent to measurement date	\$	69,874	\$	-
Change in employer's proportion		12,119		3,636
Changes of assumptions Difference in employer's contributions and the employer's proportionate share		-		(79)
of contributions		27,340		6,289
Net differences between projected and actual earnings on plan investments  Difference between expected and		-		326
actual experience		(566)		
Total	\$	108,767	\$	10,172

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021 AND 2020

#### **6. PENSION PLAN** (Continued)

### <u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension</u> (Continued)

	2020		
	Deferred Outflows of Resources Related to Pension	Deferred Inflows of Resources Related to Pension	
Pension contributions subsequent to measurement date	\$ 84,864	\$ -	
Change in employer's proportion	19,647	4,838	
Changes of assumptions	(420)	(149)	
Difference in employer's contributions and the employer's proportionate share of contributions	39,456	9,783	
Net differences between projected and actual earnings on plan investments	154	-	
Difference between expected and actual experience	(611)	(47)	
Total	<u>\$ 143,090</u>	<u>\$ 14,425</u>	

As of June 30, 2021 and 2020, the deferred outflows of resources relate to contributions subsequent to the measurement date of \$69,874 and \$84,864, respectively, will be and was recognized as a reduction of the net pension liability in the years ending June 30, 2021 and 2020, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year <u>Ended June 30,</u>	Amount	
2022	\$	20,401
2023		5,860
2024		2,616
2025		(156)
	\$	28,721

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

#### 6. **PENSION PLAN** (Continued)

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension</u> (Continued)

### Actuarial Methods and Assumptions Used to Determine Total Pension Liability

The collective total pension liability for the June 30, 2020, measurement period was determined by an actuarial valuation as of June 30, 2019, with update procedures used to roll forward the total pension liability to June 30, 2020. The collective total pension liability was based on the following assumptions:

Actuarial cost method Entry Age Normal

Actuarial assumptions:

Investment rate of return 7.15%

Inflation 2.50%

Salary increases Varies by entry age and service

Mortality rate table Derived using CalPERS

membership data for all funds (a)

Post-Retirement benefit increases Lesser of contract COLA or 2.50%

until Purchasing Power Protection Allowance floor on purchasing power applies, 2.50% thereafter

(a) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017 that can be found on the CalPERS website.

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

#### 6. **PENSION PLAN** (Continued)

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension</u> (Continued)

Actuarial Methods and Assumptions Used to Determine Total Pension Liability (Continued)

The June 30, 2018, valuation was rolled forward to determine the June 30, 2019, total pension liability, based on the following actuarial methods and assumptions:

Actuarial cost method Entry Age Normal

Actuarial assumptions:

Discount rate 7.15%

Inflation 2.50%

Salary increases Varies by entry age and service

Mortality rate table Derived using CalPERS

membership data for all funds (a)

Post-Retirement benefit increases Contract Cola up to 2.50% until

Purchasing Power Protection Allowance Floor on Purchasing

Power applies

(a) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017 that can be found on the CalPERS website.

#### Change of Assumptions

In 2018, demographic assumptions and the inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate and inflation rate.

#### NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

#### 6. **PENSION PLAN** (Continued)

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension (Continued)</u>

#### Discount Rate

The discount rate used to measure the total pension liability/asset was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from the plan members will be made at the current member contribution rates and that contributions from the employers will be made at statutorily required rates, actuarily determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

#### 6. **PENSION PLAN** (Continued)

### <u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension</u> (Continued)

#### Long-term Expected Rate of Return (Continued)

The expected real rates of return by asset class for years ended June 30, 2021 and 2020, are as follows. The rates of return were calculated using the capital assumptions applied to determine the discount rate.

	2021		
Asset Class (a)	Assumed Asset Allocation	Real Return Years 1 - 10(b)	Real Return Years 11+(c)
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	(0.92)%
Total	100%		

<sup>(</sup>a) In the System's CAFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-Term investments; Inflation Assets are included in both Global Equity Security and Global Debt Securities.

- (b) An expected inflation of 2.00% used for this period
- (c) An expected inflation of 2.92% used for this period

**JUNE 30, 2021 AND 2020** 

#### 6. **PENSION PLAN** (Continued)

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pension</u> (Continued)

Long-term Expected Rate of Return (Continued)

	2020		
Asset Class (a)	Assumed Asset Allocation	Real Return Years 1 - 10(b)	Real Return Years 11+(c)
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	(0.92)%
Total	100%		

<sup>(</sup>a) In CalPERS Basic Financial Statements, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.

- (b) An expected inflation of 2.00% used for this period
- (c) An expected inflation of 2.92% used for this period

#### NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

#### 6. **PENSION PLAN** (Continued)

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of</u> <u>Resources Related to Pension</u> (Continued)

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Agency's proportionate share of the net pension liability for each plan, calculated using the discount rate for each plan, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	2021	2020
Discount Rate 1% Decrease	6.15%	6.15%
Net Pension Liability (Asset)	\$193,977	\$175,036
Current Discount Rate	7.15%	7.15%
Net Pension Liability (Asset)	\$(10,976)	\$(8,803)
Discount Rate 1% Increase	8.15%	8.15%
Net Pension Liability (Asset)	\$(180,322)	\$(160,549)

#### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

#### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

#### **General Information about the OPEB Plan**

#### Plan Description and Benefits

The Agency administers a single-employer defined benefit postemployment healthcare plan. Medical coverage is currently provided through CalPERS as permitted under the Public Employees' Medical and Hospital Care Act (PEMHCA). This coverage requires the employee to satisfy the requirements for retirement under CalPERS: either (a) attainment of age 50 (age 52, if a miscellaneous employee new to PERS on or after January 1, 2013) with 5 years of State or public agency service or (b) an approved disability retirement.

Once eligible, coverage may be continued at the retiree's option for his or her lifetime. A surviving spouse and other eligible dependents may also continue coverage depending on the retirement plan election.

As a PEMHCA employer, the Agency is obligated to contribute toward the cost of retiree medical coverage for the retiree's lifetime or until coverage is discontinued. The Agency maintains a resolution with CalPERS defining the level of the Agency's contribution toward the cost of medical plan premiums for employees and retirees to be the PEMHCA minimum employer contribution (MEC). The MEC was \$143 in 2021, \$139 in 2020 and \$136 in 2019.

CalPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to CalPERS at the CalPERS Executive Office, 400 P Street, Sacramento, CA 95814.

No assets are accumulated in a trust.

#### **Employees Covered By Benefit Terms**

At the OPEB liability measurement date of June 30, 2020, the following employees were covered by the benefit terms:

Active employees	4
Inactive employees currently receiving benefit payments	
	ļ

**NOTES TO FINANCIAL STATEMENTS** 

#### **JUNE 30, 2021 AND 2020**

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### General Information about the OPEB Plan (Continued)

#### **Contributions**

The Agency's Board of Commissioners is currently financing its OPEB liability on a pay-as-you-go basis. However, the Agency does set aside cash funds that are designated for the other postemployment benefit (OPEB) liability. See Note 2.

#### **Net OPEB Liability**

The Agency's net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2019, that was rolled forward to determine the total OPEB liability, based on the following actuarial methods and assumptions.

#### **Actuarial Assumptions**

The total OPEB liability measured as of June 30, 2020, was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Funding Method Entry Age Normal Cost, level percent of pay

Asset Valuation Method Not Applicable (\$0, plan is not yet funded)

Municipal Bond Index S & P General Obligation Municipal Bond 20 Year High Grade

Discount Rates 2.66% as of June 30, 2020
2.79% as of June 30, 2019

Participants Valued Only current active employees and retired participants and covered dependents are valued.

participants and covered dependents are valued. No future entrants are considered in this valuation

Salary Increase Rate 3.0% per year; since benefits do not depend on salary, this is used only to allocate the cost of

benefits between service years

NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021 AND 2020

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### **Net OPEB Liability** (Continued)

#### **Actuarial Assumptions** (Continued)

General Inflation Rate 2.5% per year

The total OPEB liability measured as of June 30, 2019, was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Funding Method Entry Age Normal Cost, level percent of pay

Asset Valuation Method Market value of assets (\$0, plan is not yet funded)

Municipal Bond Index S & P General Obligation Municipal Bond 20 Year

High Grade

Discount Rates 2.79% as of June 30, 2019

2.98% as of June 30, 2018

Participants Valued Only current active employees and retired

participants and covered dependents are valued. No future entrants are considered in this valuation

Salary Increase Rate 3.0% per year; since benefits do not depend on

salary, this is used only to allocate the cost of

benefits between service years

General Inflation Rate 2.5% per year

#### NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### **Changes in the Net OPEB Liability**

The table below shows the changes in the total OPEB liability, the Plan Fiduciary Net Position (i.e. Fair value of Plan assets), and the net OPEB liability during the measurement periods ending on June 30, 2020 and 2019, for the Agency's proportionate share.

		2021 Increase (Decreas	e)
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) – (b)
Balance at 6/30/2020	\$ 78,626	\$ -	\$ 78,626
Changes for the year: Service cost Interest Changes of assumptions	10,667 2,450 1,482	-	10,667 2,450 1,482
Contributions – Employer Plan experience Benefit payments	- - (2,925)	2,925 - (2,925)	(2,925)
Net Changes	11,674		11,674
Balances at 6/30/2021	\$ 90,300	\$	\$ 90,300

#### **NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020** 

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### **Changes in the Net OPEB Liability** (Continued)

		2020	
		Increase (Decreas	e)
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) – (b)
Balance at 6/30/2019	\$ 120,180	\$	\$ 120,180
Changes for the year:			
Service cost	21,510	-	21,510
Interest	4,198	-	4,198
Changes of			
assumptions	(34,883)	-	(34,883)
Contributions –			
Employer	-	1,614	(1,614)
Plan experience	(30,765)	-	(30,765)
Benefit payments	(1,614)	(1,614)	-
Net Changes	(41,554)		(41,554)
Balances at 6/30/2020	\$ 78,626	\$ -	\$ 78,626

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Agency for the years ended June 30, 2021 and 2020, calculated using the discount rate of 2.66% and 2.79%, respectively. The table also shows what the Agency's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

# LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### **Changes in the Net OPEB Liability** (Continued)

### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate (Continued)

	2021	2020
Discount Rate 1% Decrease	1.66%	1.79%
Net OPEB Liability	\$103,008	\$89,638
Current Discount Rate	2.66%	2.79%
Net OPEB Liability	\$90,300	\$78,626
Discount Rate 1% Increase	3.66%	3.79%
Net OPEB Liability	\$79,783	\$69,490

### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability of the Agency if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2020 and 2019:

	2021	2020
Healthcare Trend Rate 1%  Decrease	4.4%	4.4%
Net OPEB Liability	\$77,310	\$67,315
Healthcare Cost Trend Rate Net OPEB Liability	5.4% \$90,300	5.4% \$78,626
Healthcare Trend Rate 1% Increase	6.4% \$106,240	6.4% \$92,505
Net OPEB Liability	φ100,240	უყ∠,505

## LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Recognition of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total OPEB liability and net position are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The recognition period differs depending on the source of the gain or loss:

Difference between projected and actual trust earnings on OPEB plan investments

5 year straight-line recognition

All other amounts

Straight-line recognition over the expected average remaining service lifetime (EARSL) of all members that are provided with benefits, determined as of the beginning of the Measurement Period.

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the years ended June 30, 2021 and 2020, the Agency recognized OPEB expense of \$2,100 and \$14,448, respectively. At June 30, 2021 and 2020, the Agency, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

#### NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

### 7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

	2021			
		ed Outflows esources		ed Inflows sources
Difference between expected and actual experience Changes of assumptions Deferred contributions	\$ <u>\$</u>	2,609 4,080 6,689	\$ 	20,695 25,989 - 46,684
		20	)20	
		d Outflows esources		ed Inflows sources
Difference between expected and actual experience Changes of assumptions Deferred contributions	\$	- 1,721 2,925	\$	25,730 32,565
	\$	4,646	\$	58,295

The Agency will recognize the Deferred Contributions in the next fiscal year. In addition, future recognition of these deferred resources is shown below:

Year Ending June 30,	 Amount
2022	\$ (11,017)
2023	(11,017)
2024	(10,940)
2025	(10,184)
2026	(941)
Thereafter	 24
	\$ (44,075)

As of June 30, 2021, the Agency reported net OPEB liability of \$90,300.

As of June 30, 2020, the Agency reported net OPEB liability of \$78,626.

#### NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2021 AND 2020** 

### 8. COMPENSATED ABSENCES (ACCRUED VACATION, PAID-TIME-OFF, SICK LEAVE AND COMPENSATORY TIME)

#### **Exempt Employees' Annual Leave**

In lieu of vacation and sick leave benefits, exempt employees of the Agency are eligible for annual leave on a pro-rated basis based on years of completed service. Exempt employees may accrue a maximum of 250 or 850 hours, depending on employment classification. Exempt employees have an option to sell back up to 160 hours of annual leave each year. Annual leave is paid to the employee at the time of separation from Agency employment. Annual leave liability is calculated by using the employee's fiscal year leave balance multiplied by the employee's fiscal year end rate of pay. These benefits are a general description only. Actual benefits are defined in individual employment agreements.

#### **Vacation and Paid-Time-Off**

Overtime eligible employees of the Agency may accumulate up to 260 hours of unused vacation and paid-time-off (PTO). Vacation and PTO leaves are paid to the employee at the time of separation from Agency employment. Vacation and PTO liabilities are calculated using employee's fiscal year end vacation and PTO leave balances multiplied by the employee's fiscal year end rate of pay. These benefits are a general description only. Actual benefits are defined in individual employment agreements.

#### **Sick Leave**

Overtime eligible employees can accumulate sick leave indefinitely. Upon retirement or death, unused sick leave is paid up to 30 percent of the employee's base hourly rate of pay, up to a maximum of 1,500 hours. Unused sick leave over the 1,500 hour limit, or any unused sick leave for employees separated from the Agency for other reasons is forfeited. The sick leave liability is calculated using the employee's fiscal year end sick leave balance multiplied by the employee's fiscal year end rate of pay. These benefits are a general description only. Actual benefits are defined in individual employment agreements.

#### NOTES TO FINANCIAL STATEMENTS

#### **JUNE 30, 2021 AND 2020**

### 8. COMPENSATED ABSENCES (ACCRUED VACATION, PAID-TIME-OFF, SICK LEAVE AND COMPENSATORY TIME) (Continued)

#### **Compensatory Time**

Overtime eligible employees can accrue compensatory time-off in lieu of overtime payments. A maximum of 80 hours of compensatory time may be accrued. The compensatory time-off balances are considered current year liabilities. These benefits are a general description only. Actual benefits are defined in individual employment agreements.

#### 9. PENDING LITIGATION AND CLAIMS

The Agency was made aware of a complaint, filed in September 2020, naming the City of Del Rey Oaks and FORA. This matter is pending as of the date of this report.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS



SALINAS OFFICE

450 LINCOLN AVENUE SUITE 200 SALINAS, CA 93901

PHONE 831-757-5311 FAX 831-757-9529

BKPCPA.COM

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners Local Agency Formation Commission of Monterey County Salinas, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Local Agency Formation Commission of Monterey County (Agency), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated November 16, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Beanchi, Kassavan g Pope, XXP Salinas, California November 16, 2021 REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY / (ASSET) Last 10 Years\*

#### FOR THE YEAR ENDED JUNE 30, 2021

	Proportion of the Net	Proportionate Share of the		Proportionate Share of the Net Pension Liability / (Asset) as a Percentage		Plan Fiduciary Net Position as a Percentage of the Total
Measurement period	Pension Liability/ (Asset)	Net Pension Liability/ (Asset)	Covered Employee Payroll	of Covered Employee Payroll	Plan's Fiduciary Net Position	Pension Liability/ (Asset)
2014	0.00175%	\$ 108,773	\$313,265	34.72%	\$10,639,461,174	81.15%
2015	0.00000%	\$ (109)	\$356,579	(0.031)%	\$10,896,036,068	79.89%
2016	0.00151%	\$ 52,478	\$325,051	16.14%	\$10,923,476,287	75.87%
2017	0.00152%	\$ 59,912	\$375,747	15.94%	\$12,074,499,781	75.39%
2018	0.00097%	\$ (36,372)	\$471,257	(7.72)%	\$13,122,440,092	77.69%
2019	0.00022%	\$ (8,803)	\$494,792	(1.78)%	\$13,979,687,268	77.73%
2020	0.00026%	\$ (10,976)	\$552,897	(1.99)%	\$14,702,361,183	77.71%

#### **Notes to Schedule:**

#### **Benefit Changes:**

The figures above do not include any liability impact that may have resulted from plan changes which occurred after the valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

#### Changes of assumptions:

In 2015, amounts reported as changes of assumptions resulted primarily from adjustments to expected retirement ages of general employees.

In 2016, the discount rate was changed from 7.50 percent (net of administrative expense) to 7.65 percent to correct for an adjustment to exclude administrative expense.

In 2017, the discount rate was changed from 7.65 percent to 7.15 percent.

In 2018, demographic assumptions and the inflation rate were changed in accordance with the CalPERS Experience Study and review of Actuarial Assumptions December 2017.

In 2020 and 2019, there were no changes in assumption from 2018.

\*Fiscal year 2015 was the first year of implementation, therefore only seven years are presented.

### SCHEDULE OF PENSION PLAN CONTRIBUTIONS Last 10 years\*

#### FOR THE YEAR ENDED JUNE 30, 2021

					Contributions
	Contractually	Contributions			as a
	Required	in Relation to			Percentage of
	Contribution	the Actuarially	Contribution	Covered	Covered
	(Actuarially	Determined	Deficiency	Employee	Employee
Fiscal Year	Determined)	Contributions	(Excess)	Payroll	Payroll
2015	\$31,577	\$31,577	-	\$313,265	10.08%
2016	\$25,095	\$25,095	-	\$356,579	7.04%
2017	\$29,410	\$29,410	-	\$325,051	9.05%
2018	\$36,457	\$36,457	-	\$375,747	9.70%
2019	\$44,686	\$44,686	-	\$471,257	9.48%
2020	\$56,999	\$56,999	-	\$494,792	11.52%
2021	\$69,303	\$69,303	-	\$552,897	12.54%

#### **Notes to Schedule:**

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year are as follows:

FYE 2014-2015 - June 30, 2012, actuarial valuation report FYE 2015-2016 - June 30, 2013, actuarial valuation report FYE 2016-2017 - June 30, 2014, actuarial valuation report FYE 2017-2018 - June 30, 2015, actuarial valuation report FYE 2018-2019 - June 30, 2016, actuarial valuation report FYE 2019-2020 - June 30, 2017, actuarial valuation report FYE 2020-2021 - June 30, 2018, actuarial valuation report

Valuation Date June 30, 2018

Amortization Method Level percent of pay, direct rate smoothing

Remaining Amortization Period Differs by employer rate plan but not more than 30 years

Asset Valuation Method Market value of assets

Inflation 2.50%

Salary increases Varies by entry age and service

Discount Rate 7.0% (net of investment and administrative expenses)

Mortality Derived using CalPERS' Membership Data for all Funds. The post-

retirement mortality rates include 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published

by the Society of Actuaries

<sup>\*</sup>Fiscal year 2015 was the first year of implementation, therefore only seven years are presented.

### SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS

#### FOR THE YEAR ENDED JUNE 30, 2021

	Measurement Period							
Total OPEB liability		2020		2019	2018		2017	
Service cost Interest Differences between	\$	10,667 2,450	\$	21,510 4,198	\$	20,247 3,598	\$	21,380 2,668
expected and actual experience Changes of assumptions Benefit payments	_	- 1,482 (2,925)	_	(30,765) (34,883) (1,614)		2,423 (1,566)		(5,992) (1,518)
Net change in total OPEB liability		11,674		(41,554)		24,702		16,538
Total OPEB liability - beginning	_	78,626		120,180		95,478		78,940
Total OPEB liability - ending	<u>\$</u>	90,300	\$	78,626	\$	120,180	<u>\$</u>	95,478
Net OPEB liability as a percentage of covered-employee payroll		15.44%		15.12%		23.98%		22.36%
Covered-employee payroll	\$	584,706	\$	520,014	\$	501,159	\$	426,985

#### **Note to Schedule:**

No assets are accumulated in a trust.

Changes of assumptions. Changes of assumptions and other inputs reflect a change in the discount rate each period. The following are the discount rates used in each period:

2017	3.13%
2018	2.98%
2019	2.79%
2020	2 66%

Fiscal year 2018 was the first of implementation, therefore only four years are presented.

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGE IN NET POSITION - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2021

	Budgeted	d Amounts	Actual	Variance with Final Budget Favorable
DEVENUES	Original	Final	Amounts_	(Unfavorable)
REVENUES County contributions	\$ 298,814	\$ 298,814	\$ 298,814	\$ -
District contributions	298,814	298,814	298,814	Ψ -
City contributions	298,814	298,814	298,814	_
Project fees	10,000	10,000	71,514	61,514
Fees revenue	60,000	60,000	38,615	(21,385)
Interest	4,410	4,410	13,324	8,914
From unreserved funds*	158,414	158,414		(158,414)
TOTAL REVENUES	1,129,266	1,129,266	1,019,895	(109,371)
EXPENSES				
Salaries	587,128	587,128	541,308	45,820
Employee benefits	229,312	229,312	238,670	(9,358)
Accounting and financial services	63,000	63,000	71,080	(8,080)
Other legal expenses	7,875	7,875	27,981	(20,106)
Rent	27,934	27,934	27,934	-
Accrued leave	18,000	18,000	27,625	(9,625)
Audit services	14,700	14,700	14,500	200
Equipment rental and furnishings	23,153	23,153	10,964	12,189
Computer support services	17,640	17,640	10,647	6,993
Property and general liability insurance	9,126	9,126	10,592	(1,466)
Depreciation	-	-	9,394	(9,394)
LAFCO memberships	9,000	9,000	8,886	114
Computer equipment maintenance	11,025	11,025	8,863	2,162
Telephone	7,350	7,350	6,335	1,015
Postage and shipping	3,150	3,150	4,486	(1,336)
Office supplies	7,350	7,350	3,709	3,641
Outside printers	6,300	6,300	2,833	3,467
Consulting services	-	-	2,050	(2,050)
Professional services	60,000	60,000	1,197	58,803
Legal notices	4,410	4,410	981	3,429
Books and periodicals	1,470	1,470	963	507
Meeting broadcast services	4,410	4,410	900	3,510
Training and conferences	5,238	5,238	650	4,588
Repairs and maintenance	420	420	320	100
Human resource services	5,250	5,250	60	5,190
Travel	6,025	6,025	44	5,981
TOTAL EXPENSES	1,129,266	1,129,266	1,032,972	96,294
CHANGE IN BUDGETARY NET POSITION	<u>\$</u>	\$ -	(13,077)	\$ (13,077)
BUDGETARY NET POSITION, BEGINNING OF YEAR			1,106,187_	
BUDGETARY NET POSITION, END OF YEAR			\$ 1,093,110	
* Authorized transfer from unreserved funds was not necessary.				
Explanation of differences between budgetary and GAAP expenditur	es:			
Total expenditures reported on the Schedule of Revenues, Expen	ises,			
and Change in Net Position - Budget and Actual				\$ 1,032,972
Differences - budget to GAAP: encumbered funds				16,144
Total expenditures reported on the Statement of Revenues, Expenses, and Change in Net Position				\$ 1,049,116

The accompanying note is an integral part of this required supplementary information.

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGE IN NET POSITION - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2020

	Budgeted Original	d Amounts Final	Actual Amounts	Variance with Final Budget Favorable (Unfavorable)
REVENUES	Original		Amounts	(Omavorable)
County contributions	\$ 332,016	\$ 332,016	\$ 332,016	\$ -
District contributions	332,016	332,016	332,016	-
City contributions	332,016	332,016	332,016	-
Project fees	10,000	10,000	10,717	717
Interest	4,200	4,200	31,392	27,192
From unreserved funds*	70,172	70,172		(70,172)
TOTAL REVENUES	1,080,420_	1,080,420	1,038,157	(42,263)
EXPENSES				
Salaries	587,128	587,128	564,094	23,034
Employee benefits	222,122	222,122	241,318	(19,196)
Accounting and financial services	63,000	63,000	54,099	8,901
Accrued leave	18,000	18,000	41,181	(23,181)
Rent	27,825	27,825	27,121	704
Human resource services	10,500	10,500	-	10,500
Computer support services	16,800	16,800	17,875	(1,075)
Other legal expenses	15,750	15,750	14,447	1,303
Audit services	14,700	14,700	14,000	700
Equipment rental and furnishings	23,100	23,100	9,253	13,847
Computer equipment maintenance	10,500	10,500	8,952	1,548
Property and general liability insurance	6,930	6,930	8,257	(1,327)
Depreciation	-	-	7,758	(7,758)
LAFCO memberships	6,050	6,050	5,987	63
Postage and shipping	3,150	3,150	5,563	(2,413)
Travel	12,050	12,050	4,592	7,458
Training and conferences	10,475	10,475	4,251	6,224
Telephone	7,350	7,350	3,710	3,640
Office supplies	7,350	7,350	3,494	3,856
Meeting broadcast services	4,200	4,200	3,150	1,050
Outside printers	6,300	6,300	2,081	4,219
Legal notices	4,200	4,200	1,257	2,943
Books and periodicals	1,470	1,470	802	668
Recruitment advertisement	1,050	1,050	-	1,050
Repairs and maintenance	420_	420_	160	260_
TOTAL EXPENSES	1,080,420	1,080,420	1,043,402	37,018
CHANGE IN BUDGETARY NET POSITION	\$	\$ -	(5,245)	\$ (5,245)
BUDGETARY NET POSITION, BEGINNING OF YEAR			1,111,432	
BUDGETARY NET POSITION, END OF YEAR			\$ 1,106,187	
Authorized transfer from unreserved funds was not necessary.				
Explanation of differences between budgetary and GAAP expenditure	s:			
Total expenditures reported on the Schedule of Revenues, Expens and Change in Net Position - Budget and Actual	es,			\$ 1,043,402
Differences - budget to GAAP: encumbered funds				19,721
Total expenditures reported on the Statement of Revenues,				
Expenses, and Change in Net Position				\$ 1,063,123

The accompanying note is an integral part of this required supplementary information.

# LOCAL AGENCY FORMATION COMMISSION OF MONTEREY COUNTY NOTE TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2021 AND JUNE 30, 2020

#### 1. BUDGETARY REPORTING

The Agency adopts an annual budget. The budget includes expenditures and the means of financing them and is used for planning purposes. Budgeted amounts are as originally adopted or as amended by the Agency.