

SIXTH CYCLE HOUSING ELEMENT SITES INVENTORY AND PROGRAMS REVISIONS

Monterey County Board of Supervisors June 11, 2024 Agenda Item No. 14

ACTION

- ➤ Receive a presentation on the Draft Housing Element Sixth Cycle Update (Draft HEU6)
- Conduct a public workshop to review the and receive public input regarding the Draft HEU6
- ➤ Provide direction to staff

BACKGROUND



PRIMARY
PLANNING
DOCUMENT –
HOUSING NEEDS
AT ALL INCOME
LEVELS



STATE LAW
REQUIREMENT –
UPDATED EVERY
8 YEARS



COMMUNITY
INVOLVEMENT
IN HOUSING
PLANNING
PROCESS



INCORPORATE

<u>CHANGES IN</u>

<u>STATE HOUSING</u>

<u>LAWS</u>

(COMPLIANCE)



ALLOWS

ELIGIBILITY FOR

STATE FUNDING

FOR HOUSING

HOUSING ELEMENT UPDATE AND APPROVAL PROCESS



HOUSING ELEMENT CONTENTS



Community Profile

- Population, Income, Employment
- Special Needs Populations



Housing Needs & Resources

- Challenges
- Opportunities



List of Housing Sites Avoiding:

- Safety Risks
- DACs
- Lower Resource Areas



Housing Constraints

- Governmental
- Market
- Environmental



Review of Last Housing Element

- 5th Cycle RHNA Progress
- Units & Program Progress



Fair Housing Analysis

 ID fair housing issues related to access, environmental, resources



Goals &
Objectives/
Programs &
Policies

• Specific Actions & Timelines



Community Engagement

- Groundtruthing
- Understand residents priorities

GOALS

Meeting the housing needs of residents and workforce Combating housing discrimination Efficient use of land Implementing a meaningfully inclusive process

REVIEW OF 5TH CYCLE

Jurisdiction	# Total Units RHNA	% RHNA Completed*	# Affordable Units RHNA	% Affordable Completed*
Monterey County	1,551	64%	900	38%
Salinas	2,229	41%	1,294	22%
Monterey	650	18%	378	5%
Seaside	393	1%	229	0%
Soledad	191	60%	111	31%

^{*}Percentages reflect HCD APR totals representative of completed units only.



MONTEREY COUNTY RHNA 6TH CYCLE (2023-2031)

Incomo Catagory	0/ Madian	Income	Range	DLINIA	% of Total	
Income Category	% Median	Minimum	Maximum	КПІМА		
Extremely Low/Very Low	0-50%	\$0	\$60,200	1,070	32%	
Low	50-80%	\$60,200	\$96,350	700	21%	
Moderate	80-120%	\$96,350	\$120,500	420	13%	
Above Moderate	120%+	\$120,500		1,136	34%	
Total				3,326	100%	
2023 CA HCD Income Limits, Monterey County, AMI = \$100,400						

SITE SELECTION METHODOLOGY

Analysis of all sites in County. **Fair Housing Considerations** Geotechnical, high flood, and/or extreme fire risk? High resource area close to amenities (schools, parks, transit, stores, hospitals, etc.)? Potential competitive score for state funding? **Developer Interest/Affordable Housing Overlay (AHO)** Area, Community Planning Areas and Rural Centers?



Selected Sites

SITES INVENTORY METHODOLOGY

- REQUIRED FOR ALL OPPORTUNITY SITES
 - Zone 20 units per acre (or higher)
 - After 2 Cycle becomes "By-Right"
- APPROACH (WITH CA HCD GUIDANCE)
 - Realistic Density based on prior track record
 - Realistic Capacity calculated 60-80% for all sites
 - Unit Distribution by Income Category (Not Prescriptive)
 - Planned Buffer of 15% minimum (up to 30% as best practice)
 - No Net Loss over 8-Year Planning Period
 - 100% Affordable Projects require public subsidy

SITES CAPACITY DETERMINATION

	Units by Income Level					
	VLI	LI	Mod.	Above Mod.	Total	
RHNA	1,070	700	420	1,136	3,326	
20% Buffer	214	140	84	227	438	
	1,284	840	504	1,363	3,764	
Alternative Metho	ds to Mee	et the RHN	A (Credits)			
Entitled or Proposed Projects	107	91	205	116	519	
Accessory Dwelling Unit Potential	0	9	0	261	270	
Subtotal	107	100	205	377	789	
Net RHNA w/ Buffer (after credits are applied)	1,177	740	299	986	2,975	
Determination of Opportunity Sites (Uti	lizing Zon	e Change	es and Capac	city Expectation	ons) ¹	
North County	345	272	186	1,101	1,904	
Carmel Valley Master Plan	263	208	187	1,878	2,536	
Greater Monterey Peninsula	190	184	218	1,843	2,435	
Greater Salinas	56	56	75	683	870	
Fort Ord Toro	314	266	182	709	1,471	
Central Salinas Valley	15	15	19	128	177	
Carmel LUP	34	22	2	17	75	
Subtotal (Net New)	1,217	1,023	869	6,359	9,468	
Total (Credits & Site Inventory)	1,324	1,123	1,074	6,736	10,257	
Surplus/(Shortfall) w/ Buffer ²	40	283	570	5,373	6,493	
No Net Loss Buffer Surplus/(Shortfall), as a percent of RHNA w/Buffer ²	4%	40%	136%		-	
TOTAL RNHA BUFFER	24%	60%	156%			

COMMUNITY ENGAGEMENT ACTIVITIES TO DATE











Community Workshop #1 Winter 2023

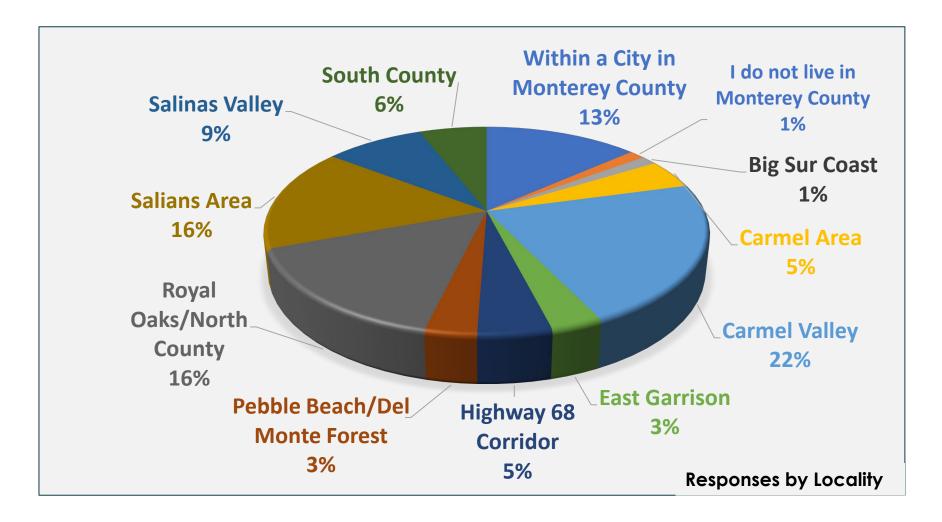
Community
Pop Ups &
Library
Displays
Winter –
Summer
2023

Online Community Survey Winter 2023 9 Focused Stakeholder Meetings Winter – Fall 2023 Community
Workshop
#2 Summer
2023

HOUSING ELEMENT SURVEY

The survey was open from 1/16/23 – 02/20/23.

A total of <u>532</u> responses were received.



HOUSING ELEMENT SURVEY KEY FINDINGS

Housing Most Needed

- Apartment Rentals = 244
- Employee Housing = 249

Highest Need for Housing

- Unhoused
- Single parent female head of household
- Low-income agricultural workers

Housing Discrimination

- 16% experienced housing discrimination
 - **Olncome Source**
 - o Race
 - Family Size

Support Fair Housing

- 30% fair housing services not sufficient
 - Affordability
 - Accessibility
 - Access to information

Support Housing Opportunities

- Need AH units built throughout County
- Underserved communities infrastructure, transit, services, outreach on affordable housing

AFFIRMATIVELY FURTHERING FAIR HOUSING (AFFH)

Lack of Access to Opportunity

Disproportionate Housing Needs and Displacement

Segregation and Integration

Exposure to Environmental Hazards

Fair Housing Enforcement and Outreach Capacity

- Lack of:
 - Infrastructure for residential development
 - Access to public transportation
 - Resources to assist with housing affordability
 - Affordable rental and homeownership options
- Cost burden and overcrowding

• Exposure to air, land, and water pollutants in community planning areas within the County

• Lack of resources for fair housing agencies and organizations

HOUSING PROGRAMS

Programs provided in the Housing Plan chapter have been designed to address key constraints to development including:

Nongovernmental Constraints

- Land costs
- Residential construction costs
- Lack of affordable housing funding

Environmental Constraints

- Flooding hazards
- Fire threat for 80% of County
- Culturally sensitive protected areas
- Prior drought conditions

Governmental Constraints

- Land use policies and Urban Growth Boundary Agreements
- Development Fees
- Entitlement and permit process
- Infrastructure needs
- Land Use Element Policy LU-1.19

Zoning for a Variety of Housing <u>Types</u>

 Current zoning codes require amendments

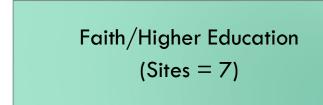


PLANNING COMMISSION UPDATES

- ➤ Planning Commission Workshops May 15th and June 5th
- Consider Alternative Approaches
 - Mullen Densities; Alternative Unit Distribution (e.g., RHNA)
- Unique Circumstance Sites Updated Unit Distribution
 - > 100% Affordable (TCAC)
 - Faith Based and Higher Education (SB4)
 - ➤ Education K-12 (AB2295)
 - Pipeline Added East Laurel 100% Affordable Project
 - Certain Development Proposals
- Removed Sites
 - Aromas (4-all); North Salinas (3); Chualar (2); Carmel Valley (2); Monterey Airport Area (cluster of 9); Highway 68 (2)
- ➤ Identified Sites for Board Consideration
 - ➤ North Salinas (2); Fort Ord (1); Monterey Airport Area (4); Carmel Valley (1)
- Recommended Additional Policies & Programs

PIPELINE PROJECTS AS PROPOSED

Pipeline Sites		Unit Assumptions				
Project	Site #	Very Low	Low	Moderate	Above Moderate	Total
East Garrison	77	36	29	33	242	340
Rancho Canada Village	78	0	0	28	111	139
September Ranch (One Carmel)	79	0	0	15	80	95
Laguna Seca Office Park (McIntosh)	80	4	4	6	65	79
Castroville Oaks (CHISPA)	81	67	58	75	15	215
Quail Hills (Morisoli)	82	0	0	48	319	367
East Laurel (Eden)	83	67	63	0	2	132
	Total	174	154	205	834	1367



TCAC Scoring (100%)
(5)

SB 4 Distribution (2)

AFFORDABLE SITES & METHODOLOGY

TCAC Scoring (100%) (Sites =
$$13$$
)

$$K-12$$
 Education (Sites = 3)

AB 2295 Distribution (3)

	Staff Recommendation (with PC "Maybe" Sites)					
Type of Units	Very Low	Low	Mod.	Above Mod.	Total	
RHNA	1,070	700	420	1,136	3,326	
Pipeline Units (Credits)	174	154	205	0	533	
ADUs (Credits)	0	9	0	261	270	
Planned Units (Opportunity)	1,322	1,059	535	2,923	5,839	
TOTAL	1,496	1,222	740	3,184	6,642	
% Buffer	40%	75%	76%	180%	N/A	
Application County Reductions		(0.1)	(0.0)	(70.5)	(0.0.5)	
(Sites 2/3/4, 27/28/29, 23)	(86)	(34)	(30)	(785)	(925)	
% Buffer Remaining	32%	70%	69%	111%	N/A	

Difference from Original						
Very Low	Low	Mod.	Total			
1,070	700	420	1,136	3,326		
67	63	0	(116)	14		
0	0	0	0	0		
105	36	(334)	(3,436)	(3,629)		
172	99	(334)	(3,552)	(3,615)		

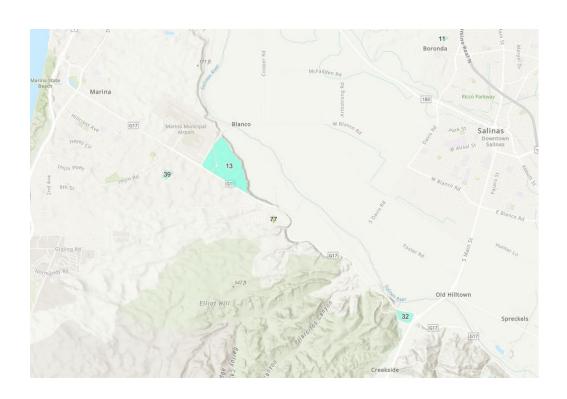
^{**}Very Low Income target 1,231 minimum

UPDATED INVENTORY COMPARED TO ORIGINAL

UPDATED INVENTORY

- ➤ Unique Site Unit Counts
- Removed Sites
- > IHO (80:20)

SITE 13 — BLANCO TRIANGLE/MARINA AIRPORT



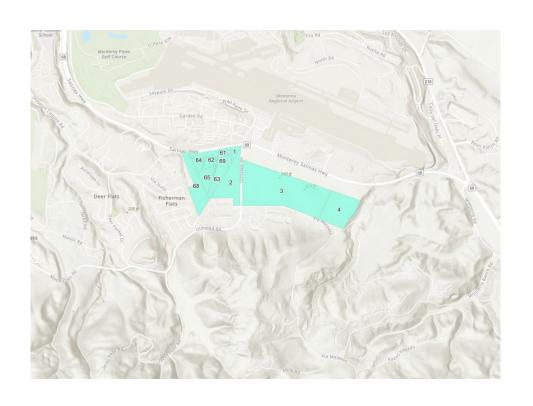
Owned by UC
Designated Planned Development/Mixed Use in
the Fort Ord Master Plan

Theoretical Capacity ~ 932 units AFFH – Moderate Resource Area

Developer Interest – Letter submitted by UCMBEST

City of Marina – Concern with impacts on downtown, balance of economic development potential with housing opportunities

SITES 1, 2, 3, AND 4 — MONTEREY AIRPORT /TARPEY FLATS



Privately Owned

Designated as an Affordable Housing Overlay

District in General Plan

Theoretical Capacity \sim 28 units (Site 1)

- ~ 237 units (Site 2)
- \sim 882 units (Site 3)
- ~ 283 units (Site 4)

AFFH – High Resource Area

Developer Interest – Property Owner pursuing housing development on sites 2, 3, and 4 ($\sim 350 - 400$ units total)

Opposition from neighbors, concerns over biological resources from Big Sur Land Trust and CNPS

SITES 5 AND 6 — RUSSEL ROAD NEAR GAVILAN MIDDLE SCHOOL



Privately Owned

Near existing development and aligning with City
of Salinas growth areas

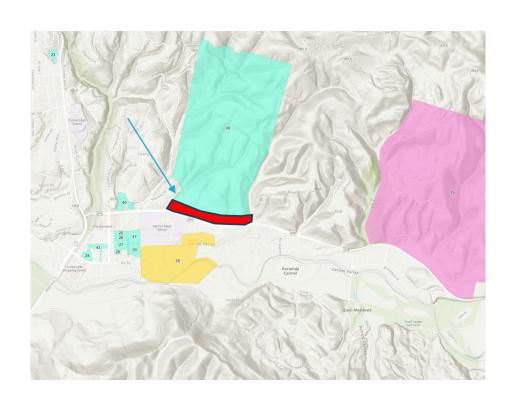
Theoretical Capacity ~ 455 units (site 5) ~67 units (Site 6)

AFFH - Low Resource Area

Developer Interest – Letter submitted Owner of Site 5

Site 5 currently in row crop productions

SITE 48 — MORMON CHURCH SITE (EAST OF CARMEL KNOLLS)



Owned by Religious Institution Included after removing sites in first draft (negotiated)

Theoretical Capacity ~ 456 units AFFH – Hihg Resource Area

Developer Interest – N/A

Neighborhood Concern

HOUSING PROGRAMS

CA law and HCD guidance require programs with specific actions and timelines that <u>heavily</u> incentivize and remove constraints to development of <u>affordable units</u>. Examples of additional program offerings might include:

- By-Right Approval for 100% affordable projects on Housing Element Sites
- Updating Objective Design Standards with greater specificity to help standardize and streamline off-site improvements.
- Rezone density addressing infrastructure constraints (e.g., 30 units/acre on sewer; 20 units per acre on septic).
- Incentives packages for developers including, but not limited to, increased density bonus, priority processing, and potential fee waivers.

NEXT STEPS

Update Draft HEU6 → Submit to CA HCD

- June 11 Board of Supervisors
- Pending direction
- >3-4 weeks to update Draft HEU6
- >7-day public availability
- Submit to CA HCD for initial review (90 days)

Update Draft HEU6 → Return to Board → Submit to CA HCD

- ➤ June 11 Board of Supervisors
- Pending direction
- >3-4 weeks to update Draft HEU6
- >7-day public availability
- >4-6 weeks to return to Board
- Submit to CA HCD for initial review (90 days)



GET INVOLVED

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Visit:

www.countyofmonterey.gov/GeneralPlanUpdates

RECOMMENDATION

- ➤ Receive a presentation on the Draft Housing Element Sixth Cycle Update (Draft HEU6)
- Conduct a public workshop to review the and receive public input regarding the Draft HEU6
- ➤ Provide direction to staff
 - ➤ Sites Inventory
 - ➤ Housing Element Policies
 - ➤ Next Steps
 - ➤ Update HEU6→Submit to CA HCD; or
 - ➤ Update HEU6-→ Return to Board → Submit to CA HCD