# MONTEREY COUNTY WATER RESOURCES AGENCY BOARD OF DIRECTORS

#### FINANCE COMMITTEE

#### **COMMITTEE MEMBERS**

Claude Hoover, Chair Mark Gonzalez David Hart Glen Dupree

**TIME:** 10:00 a.m.

**DATE:** Friday, June 2, 2017

**PLACE:** Monterey County Water Resources Agency

1441 Schilling Place, Conference Rm.12 (S1-1000)

Salinas, CA 93901

#### AGENDA

1. Call to Order

#### 2. Public Comment

(Limited to three (3) minutes per speaker on matters within the jurisdiction of the Agency not listed on this agenda. The public will have the opportunity to ask questions and make statements on agenda items as the Committee considers them.)

3. Consider approving the Minutes of the Finance Committee meeting on March 3, 2016.

The Committee will consider approval of the Minutes of the above-mentioned meeting.

- 4. Consider receiving the March 2017 Financials for all Agency Funds.
  - Cathy Paladini, Finance Manager, will review the March 2017 Financials for all Agency Funds.
- 5. Consider approving Purchase Orders/Contracts/Credit Card Purchases in excess of \$500.

Cathy Paladini, Finance Manager, will review purchase orders/contracts/credit card purchases in excess of \$500.

- 6. Consider receiving the Summary of Professional Services Agreements Cathy Paladini, Finance Manager, will review the report.
- 7. Consider receiving a verbal report on Agency Financial issues Cathy Paladini, Finance Manager, will provide a verbal report.

- 8. Consider receiving an update on the WRA Modification of Fund Accounting Structure
  Cathy Paladini, Finance Manager, will provide the update.
- 9. Set next meeting date and discuss future agenda items.
  The Committee will discuss and determine details for its next meeting.
- 10. Adjournment

#### MONTEREY COUNTY WATER RESOURCES AGENCY BOARD OF DIRECTORS

#### FINANCE COMMITTEE

#### **COMMITTEE MEMBERS**

Claude Hoover (Chair)
David Hart

Mark Gonzalez Glen Dupree

TIME:

10:00 a.m.

DATE:

Friday, March 3, 2017

PLACE:

Monterey County Water Resources Agency

893 Blanco Circle Salinas, CA 93901

#### MINUTES

1. Call Meeting to Order @ 10:03 a.m. by Committee Chair, Claude Hoover. A quorum was established.

**Members Present:** 

Claude Hoover, David Hart, Mark Gonzalez, Glen Dupree

**Members Absent:** 

None

2. Public Comment:

None.

3. Approve the Minutes of the Finance Committee Meeting held on November 4, 2016..

#### **Committee Action:**

On Motion and Second of Directors Hart and Dupree respectively, approved the Minutes of the Finance Committee meeting held on November 4, 2016.

4. Consider receiving the December 2016 Financials for all Agency Funds. Cathy Paladini, Finance Manager, presented this item for consideration.

#### **Committee Action:**

Upon Motion and Second by Directors Hart and Gonzalez respectively, received the December 2016 Financials for all Agency Funds.

5. Consider approving Purchase Orders/Contracts/Credit Card Purchases in excess of \$500. Cathy Paladini, Finance Manager, presented this item for consideration.

#### **Committee Action:**

Upon Motion and Second by Directors Gonzalez and Hart respectively, approved the Purchase Orders/Credit Card Purchases in excess of \$500.

6. Consider receiving the July - September 2016 Consultants Report. Cathy Paladini, Finance Manager, presented this item for consideration..

#### **Committee Action:**

Upon Motion and Second by Directors Hart and Gonzalez respectively, received the July – November-December 2016 Consultants report.

- 7. Consider approving and recommending that the Monterey County Water Resources Agency Board of Supervisors:
  - a. Approve a Budget Amendment for the Monterey County Water Resources Agency's Fiscal Year 2016-17 Adopted Budget for the Bryant Canyon Channel Improvement Project; b. Authorize the Auditor Controller's Office to increase appropriations in the Monterey County Water Resources FY 2016-17 Adopted Budget for the Bryant Canyon Fund 121-9300-8267-WRA011 in the amount of \$75,000 financed by the unassigned fund balance in Fund 121-9300-8267-WRA011 (4/5th vote required); and
  - c. Authorize the Auditor Controller's Office to incorporate the approved appropriation and estimated revenue modifications to the Monterey County Water Resources Agency's FY 2016-17 Budget, and the County Administrative Office to reflect these approved changes in the FY 2017-18 Adopted Budget.

Brent Buche, Deputy General Manager presented this item for consideration.

#### **Committee Action:**

Upon Motion and Second by Directors Gonzalez and Hart respectively, recommended that the Monterey County Water Resources Agency Board of Supervisors: a. Approve a Budget Amendment for the Monterey County Water Resources Agency's Fiscal Year 2016-17 Adopted Budget for the Bryant Canyon Channel Improvement Project;

b. Authorize the Auditor Controller's Office to increase appropriations in the Monterey County Water Resources FY 2016-17 Adopted Budget for the Bryant Canyon Fund 121-9300-8267-WRA011 in the amount of \$75,000 financed by the unassigned fund balance in Fund 121-9300-8267-WRA011 (4/5th vote required); and c. Authorize the Auditor Controller's Office to incorporate the approved appropriation and estimated revenue modifications to the Monterey County Water Resources Agency's FY 2016-17 Budget, and the County Administrative Office to reflect these approved changes in the FY 2017-18 Adopted Budget.

12. Set next meeting date and discuss future agenda items.

The next meeting is scheduled on April 7, 2017 at 10:00 a.m.

13. Adjournment at 11:00 a.m.

Submitted by: Alice Henault

Approved on:

# Monterey County Water Resources Agency FY 2016-2017 Financial Status Report

For Month Ending: March 31, 2017

% Monthly Time Elapsed: 75.00%

		7 100 DC 104 DE													
	ă O	Opdated 04.25.2017		Approved Budget	Budget			Adopted Budget	Budget				Year-to-Date	o-Date	
			Actual	Approved	Approved	Estimated	Actual	Adopted	Adopted	Estimated	Actual	Ą.	Percent	arr .	Percent
Fund	Zone	Fund Name	Beginning Fund Balance	Budget	Budget	Ending Fund Balance	Beginning Fund Balance	Budget	Budget	Ending Fund Balance	Beginning Fund Balance	Actual	Budget	Actual	Budget
E	ADMN	ADMN Administration	96,303	75,651	0	20,652	96,303	75,651	0	20,652	96,303	1,558,936	n/a	(28)	neceived.
112	-	Pajaro Levee	104,124	455,278	420,601	69,447	104,124	455,278	420,601	69,447	104,124	239,880	52.7%	293,473	%8.69
113	CW	Countywide	405,349	995,809	743,460	153,000	405,349	995,809	743,460	153,000	405,349	737,435	74.1%	287,306	38.6%
114	2	Naci Non-O&M	325,127	535,025	395,737	185,839	325,127	535,025	395,737	185,839	325,127	151,312	28.3%	67,937	17.2%
115	ZA	SA Non-O&M	316,131	675,281	522,311	163,161	316,131	675,281	522,311	163,161	316,131	219,416	32.5%	101,242	19.4%
116	2C	Dam Ops	606'692	4,575,413	4,346,108	540,604	606'692	4,575,413	4,346,108	540,604	606'692	2,581,078	56.4%	2,092,409	48.1%
116	2C	Camp	1,631	0	0	1,631	1,631	0	0	1,631	1,631	0	%0.0	0	%0.0
116	2C	2C Admin	943,876	342,476	352,467	953,867	943,876	342,476	352,467	953,867	943,876	121,911	35.6%	235,639	%6.99
117	ю	Lwr Salinas Rvr	87,264	35,471	35,261	87,054	87,264	35,471	35,261	87,054	87,264	2,853	8.0%	569	1.6%
118	r.	Merritt Lake	50,393	42,778	40,554	48,169	50,393	42,778	40,554	48,169	50,393	28,693	67.1%	334	0.8%
119	9	CSIP Tms & Wtr Cons	428,328	209,221	33,778	252,885	428,328	209,221	33,778	252,885	428,328	0	%0.0	1,750,614	5182.7%
120	7	No. County	28,592	1,564	4,663	31,691	28,592	1,564	4,663	31,691	28,592	0	%0.0	182	3.9%
121	80	Soledad Storm Drain	149,705	108,650	71,435	112,490	149,705	108,650	71,435	112,490	149,705	39,369	36.2%	41,112	27.6%
122	6	Reclamation Ditch	895,586	1,544,208	1,383,183	734,561	895,586	1,544,208	1,383,183	734,561	895,586	1,162,694	75.3%	732,695	53.0%
123	=	Monterey/Carmel Vly	165,033	60,795	57,711	161,949	165,033	60,795	57,711	161,949	165,033	14,467	23.8%	1,064	1.8%
124	12	San Lorenzo Creek	54,212	70,583	38,675	22,304	54,212	70,583	38,675	22,304	54,212	11,380	16.1%	21,362	55.2%
125	14	Arroyo Seco	730	1,661	1,771	840	730	1,661	1,771	840	730	6//	46.9%	0	%0.0
126	15	Carnation Subdivision	65,147	21,658	5,544	49,033	65,147	21,658	5,544	49,033	65,147	0	%0.0	411	7.4%
127	17	Moro Cojo Slough	450,392	218,694	108,789	340,487	450,392	218,694	108,789	340,487	450,392	78,442	35.9%	50,694	46.6%
128	2	Storm Drain	174,983	26,255	20,969	169,697	174,983	26,255	20,969	169,697	174,983	2,687	10.2%	1,106	5.3%
129	CS	Gonzales Slough	5,123	5,052	4,293	4,364	5,123	5,052	4,293	4,364	5,123	568	11.3%	35	0.8%
130	Н	Naci Hydro Ops	414,160	208,022	61,000	267,138	414,160	208,022	61,000	267,138	414,160	148,923	71.6%	72,521	118.9%
131	2Y	CSIP O&M	1,531,981	2,870,570	2,164,412	825,823	1,531,981	2,870,570	2,164,412	825,823	1,531,981	2,192,950	76.4%	769,926	35.6%
132	2Z	SVRP	1,546,235	4,428,048	3,761,201	879,388	1,546,235	4,428,048	3,761,201	879,388	1,546,235	2,600,471	58.7%	2,145,569	27.0%
133		SVWP Revenue Fund	3,669,792	2,137,845	2,137,845	3,669,792	3,669,792	2,137,845	2,137,845	3,669,792	3,669,792	1,428,403	%8:99	2,256,885	105.6%
134	-	SRDF SRDF Operations	3,300,197	620'969	1,549,905	4,154,023	3,300,197	620'969	1,549,905	4,154,023	3,300,197	234,481	33.7%	697,133	45.0%
303		CSIP Debt Srvc	2,256,701	1,835,779	1,850,000	2,270,922	2,256,701	1,835,779	1,850,000	2,270,922	2,256,701	0	%0.0	12,420	0.7%
313		SVWP Debt Service	0	2,134,063	2,134,063	0	0	2,134,063	2,134,063	0	0	2,134,063	100.0%	1,425,543	%8.99
425		MBRWP Construction	13,938	0	0	13,938	13,938	0	0	13,938	13,938	0	%0.0	87	%0.0
		Totals	\$18,250,942	\$24,311,929	\$22,245,736	\$16,184,749	\$ 18,250,942	\$ 24,311,929	\$ 22,245,736	\$ 16,184,749	\$ 18,250,942	\$ 15,691,193	64.5%	\$ 13,058,242	28.7%

<sup>\*</sup> Fund 111 includes monthly inter-fund reimbursements based on estimate -Total expenditures will be charged to other funds at 6/30/17

Attachment 1 Summary of Agency Administrative Fund 111

	FY 2016-17 Adopted Budget	Total Obligations Mar-17	Percent Budget Expended Tarnet 100%	Total Obligations Mar-16	Total Obligations Variance Mar-16 &
Salaries and Benefits	5,201,750	3,690,543	71%	71% 3,562,131	128,412
Services & Supplies	2,121,844	1,308,941	62%	1,332,356	(23,415)
Total Consultants	426,448	(10,414)	-2%	233,119	(243,533)
Fixed Assets	71,199	26,198	n/a	58,155	(31,957)
Other Financing Uses	0	0	n/a	0	0
Totals before Inter-Fund Reimbursement	7,821,241	5,015,268	64%	5,185,761	(170,493)
Inter-Fund Reimbursement	(7,745,590)	(7,745,590) (3,292,273)		(4,560,471)	1,268,198
Total Obligations after Inter-Fund Reimbursement	75,651	1,722,995		625,290	1,097,705

Attachment 2
Water Resources Agency

# Financial Status Report Through MARCH FY 2016-17

		A Samuel A	paramed Dudget			O. P.	Obligations and Devenue	944		Detimoted
		na la	nagan a			7	Samons and Mark			raminary.
	Actual			Est. Adopted		Percent of	* Agency Annual		Percent of	Ending
	7/1/2016			6/30/2017	Year-to Date	Budget	Charge Clearing	Year-To Date	Budget	6/30/2017
Fund	Fund Balance	Expenditures	Revenue	Fund Balance	Obligations	Obligated	Account Balance	Revenue	Received	Fund Balance
111 Administration	57,624	\$75,651	0\$	(\$18,027)	\$1,722,996	2277.56%	\$1,511,207	(\$28)	n/a	\$58,054
111 Administration-Hydro Stabiization Reserve	38,679	0\$	\$0	\$38,679	\$0	n/a	\$0	\$0	n/a	\$38,679
112 Zone 1 - Pajaro River Levee	104,124	\$455,278	\$420,601	\$69,447	\$248,095	54.49%	\$113,874	\$293,473	%1.69	\$103,610
113 Countywide	405,349	\$995,809	\$743,460	\$153,000	\$827,873	83.14%	(\$62,166)	\$287,306	38.64%	\$404,117
114 Zone 2 - Nacimiento Dam Non-O&M	325,127	\$535,025	\$395,737	\$185,839	\$151,312	28.28%	\$376,601	\$67,937	17.17%	\$324,102
115 Zone 2A - San Antonio Dam Non-O&M *	316,131	\$675,281	\$522,311	\$163,161	\$219,416	32.49%	\$435,477	\$101,242	19.38%	\$315,290
116 Zone 2C - Dam Operations	769,909	\$4,575,413	\$4,346,108	\$540,604	\$3,311,543	72.38%	\$746,483	\$2,092,409	48.14%	\$765,003
116 Zone 2C - CAMP	1,631	0\$	0\$	\$1,631	\$0		\$0	\$0	n/a	\$1,631
116 Zone 2C - Administration	943,876	\$342,476	\$352,467	\$953,867	\$188,212	54.96%	\$90,855	\$235,639	66.85%	\$943,876
116 Total Fund 116	1,715,416	\$4,917,889	\$4,698,575	\$1,496,102	\$3,499,755	71.16%	\$837,338	\$2,328,048	49.55%	\$543,708
117 Zone 3 - Lower Salinas River Channel	87,264	\$35,471	\$35,261	\$87,054	\$2,853	8.04%	\$32,159	\$269	1.61%	\$87,024
118 Zone 5 - Merritt Lake	50,393	\$42,778	\$40,554	\$48,169	\$28,693	67.07%	\$8,558	\$334	0.82%	\$50,268
119 Zone 6 - CSIP Tr & Wtr Conservation	428,328	\$209,221	\$33,778	\$252,885	\$0	0.00%	\$6,001	\$1,750,614	5182.71%	\$426,968
120 Zone 7 - North Monterey County	28,592	\$1,564	\$4,663	\$31,691	80	0.00%	\$0	\$182	3.91%	\$28,525
121 Zone 8 - Soledad Storm Drain	149,705	\$108,650	\$71,435	\$112,490	\$39,369	36.23%	\$51,183	\$41,112	57.55%	\$149,295
122 Zone 9 - Reclamation Ditch	895,586	\$1,544,208	\$1,383,183	\$734,561	\$1,168,090	75.64%	\$266,587	\$732,695	52.97%	\$892,368
123 Zone 11 - Monterey Peninsula	165,033	\$60,795	\$57,711	\$161,949	\$14,467	23.80%	\$36,838	\$1,064	1.84%	\$164,650
124 Zone 12 - San Lorenzo Creek	54,212	\$70,583	\$38,675	\$22,304	\$11,380	16.12%	\$42,568	\$21,362	55.23%	\$54,013
125 Zone 14 - Arroyo Seco Area	730	\$1,661	\$1,771	\$840	8223	46.87%	\$0	\$0	0.00%	\$730
126 Zone 15 - Carnation Subdivision	65,147	\$21,658	\$5,544	\$49,033	\$0	0.00%	\$21,131	\$411	7.42%	\$64,993
127 Zone 17 - Moro Cojo Slough	450,392	\$218,694	\$108,789	\$340,487	\$80,160	36.65%	\$83,789	\$50,694	46.60%	\$449,318
128 Zone S2 - Storm Drain Maint District #2	174,983	\$26,255	\$20,969	\$169,697	\$2,687	10.24%	\$15,944	\$1,106	5.27%	\$174,570
129 Zone GS - Gonzales Slough Maintenance	5,123	\$5,052	\$4,293	\$4,364	\$568	11.25%	\$4,084	\$35	0.81%	\$5,109
130 Zone HY - Nacimiento Hydroelectric Plant	414,160	\$208,022	\$61,000	\$267,138	\$171,289	82.34%	(\$12,786)	\$72,521	118.89%	\$440,724
131 Zone 2B - CSIP Operation & Maint **	1,531,981	\$2,870,570	\$2,164,412	\$825,823	\$2,286,721	79.66%	\$323,897	\$769,926	35.57%	\$1,812,136
132 Zone 2B - SVRP Operation & Maint **	1,546,235	\$4,428,048	\$3,761,201	\$879,388	\$2,637,258	59.56%	\$0	\$2,145,569	57.04%	\$1,542,810
133 Salinas Valley Water Project Revenue Fund	3,669,792	\$2,137,845	\$2,137,845	\$3,669,792	\$1,428,403	66.82%	\$0	\$2,256,885	105.57%	\$3,661,577
134 Salinas River Diversion Facility O&M	3,300,197	\$696,079	\$1,549,905	\$4,154,023	\$673,200	96.71%	\$304,113	\$697,133	44.98%	\$3,321,422
303 Zone 2B - CSIP/SVRP Bond Debt Service	2,256,701	\$1,835,779	\$1,850,000	\$2,270,921.76	\$0	0.00%	\$0	\$12,420	0.67%	\$1,976,876
313 WRA SVWP Debt Service	-	\$2,134,063	\$2,134,063	\$0	\$2,134,063	100.00%	\$0	\$1,425,543	%08.99	\$328
425 MBRWP Construction	13,938	\$0	\$0	\$13,938	\$0	0.00%	\$0	\$87	0.00%	\$13,906
Total Agency	18,250,941	\$24,311,929	\$22,245,736	\$16,184,748	\$17,349,428	71.36%	71.36% \$4,396,396.99	\$13,058,242	58.70%	\$18,271,974

<sup>\*</sup> Agency Annual Charge Clearing Account Balance represents charges made in advance from Fund 111 to Other Agency Funds in order not to exceed budgeted total appropriations for the Fund. Also clearing account charges by other County departments. This will be zero at year-end when the actual monthly charges to other Agency funds are made.

<sup>\*\*</sup> Fund 111 includes monthly inter-fund reimbursements based on estimate -Total expenditures will be charged to other funds at 6/30/17

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of January 2017 and credit card purchases over \$500.00 in January 2017

Vendor Description	PO/Contract	Zone	Amount
One Rain, Inc.	DO0000013584	CW	142,177.00
For the installation and support to upgrade the base stations for			
the ALERT2 Upgrade			
	Total	1	142,177.00

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of January 2017 and credit card purchases over \$500.00 in January 2017

Vendor Description	PO/Contract	Zone	Amount
Credit Card Purchases fo	r January 2017		
United Rentals			
Rental of a generator for the Espinosa Pump Station		9	613.42
Turf Club Catering		ADM	718.57
Catered lunch for the Strategic Planning Workshop on 1/12/17	,		
Ferguson Enterprises		2C	917.39
Purchase of tools for maintenance at Nacimiento Dam			
Fulton Pacific		ADM	19,956.00
Purchase of sandbags for winter storm flood protection			

Total	4	22,205.38

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of February 2017 and credit card purchases over \$500.00 in February 2017

Vendor Description		PO/Contract	Zone	Amount

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of February 2017 and credit card purchases over \$500.00 in February 2017

PO/Contract	Zone	Amount
ruary 2017		,
	ADM	3,841.58
	ADM	3,150.32
	9	11,109.80
*	9	2,433.19
	2C	541.04
	9	12,573.00
	2C	2,081.01
	9	2,950.00
		900 TOURS N 90 SEC.
Total	8	38,679.94
		ADM  ADM  9  2C  9  2C

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of March 2017 and credit card purchases over \$500.00 in March 2017

Vendor Description	PO/Contract	Zone	Amount
Rain for Rent For the rental and installation of pumps at the Nacimiento Dam spillway	DO0000013944	2C	25,000.00
<b>FishBio</b> Encumberance for FY16-17 for fish monitoring services in support of the SVWP	DO0000013966	SRDF	437,719.02
_	Total	2	462,719.02

# Purchase Orders/Contracts in Excess of \$500.00 opened for the month of March 2017 and credit card purchases over \$500.00 in March 2017

PO/Contract	Zone	Amount
ch 2017		
	9	3,742.76
	ADM	4,553.84
	9	2,771.09
	9	822.01
	ADM	915.23
	9	595.85
	9	743.23
	9	1,163.89
	ADM	562.50
	2C	20,869.94
Total	10	36,740.34
	ch 2017	9 ADM 9 ADM 9 ADM 9 ADM 2 ADM

# **Summary of Professional Service Agreements**

## AECOM Technical Services, Inc.- Safety and surveillance of San Antonio Dam

		PSA/Amendment Original	_
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$49,450	
		Original Term: July 01, 2015-	
PSA	BOD May 26, 2015	June 30, 2016	\$49,450
		No Change to Amount- Carry over from	
Amendment No.1	BOD January 25, 2016	FY 15-16 to FY 16-17	\$49,450
		Increased by: \$50,164	
Amendment No.2	BOD June 27, 2016	Extended Term: June 30, 2017	\$99,614

# EPC Consultants, Inc.- Program Management for the ILT Project

		PSA/Amendment Original	4
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$400,000 Orignal Term: July 01, 2014-	
PSA	BOS July 1, 2014	June 30, 2015	\$400,000
		Amended Term: June 03, 2014-	
Amendment No. 1	BOS December 9, 2014	June 30, 2015	\$400,000
Amendment No. 2	BOS February 10, 2015	Increased by: \$75,000	\$475,000
Amendment No. 3	BOD February 23, 2015 BOS March 17, 2015	Increased by: \$1,024,000 Extended Term: June 30, 2017	\$1,499,000
First Amended PSA	BOD March 20, 2017 BOS April 11, 2017	Increased by: \$2,866,918 Extended Term: October 31, 2018	\$4,365,918

# FishBio- Fish monitoring services in support of the SVWP

DCA /A va a va dva a va	DOD/DOS Ammunol	PSA/Amendment Original Amount/Term and Increase/Extension	PSA Total
PSA/Amendment	BOD/BOS Approval		PSA TOTAL
		Original Amount: \$382,623	
		Orignal Term: August 27, 2012-	
PSA	BOD August 27, 2012	June 30, 2014	\$382,623
Amendment No. 1	BOD January 27, 2014	Increased by: \$237,000	\$619,623
		Increased by: \$20,000	
Amendment No. 2	BOD June 30, 2014	Extended Term: June 30, 2015	\$639,623

#### FishBio Continued

Amendment No. 3		Extended Term: June 30, 2017	\$639,623
Amendment No. 4	BOD January 17, 2017 BOS January 31, 2017	Increased by: \$350,000	\$989,623

# **Downey Brand LLP-** General legal counsel services

		PSA/Amendment Original	19
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$431,000	
	BOD February 23, 2015	Original Term: July 18,2014-	
PSA	BOS June 2, 2015	July 18, 2017	\$431,000

# Horizon Water & Environment- Environmental consulting services for ILT Project

PSA/Amendment	BOD/BOS Approval	PSA/Amendment Original Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$ 1,719,582	
		Original Term: December 15, 2015-	
PSA	BOS December 15, 2015	December 14, 2017	\$1,719,582
	BOD March 20, 2017	Increased by: \$115,016	
Amendment No. 1	BOS April 11, 2017	Extended Term: January 31, 2019	\$1,834,598

## McMillen Jacobs & Associates- Interlake Tunnel & Spillway Modification Design

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$4,600,789	
	BOD December 6, 2016	Original Term: March 3, 2017-	
PSA	BOS March 7,2017	March 6, 2019	\$4,600,789

# North American Weather Consultants, Inc.- Cloud seeding study

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	<b>PSA Total</b>
		Original Amount: \$15,000	
	Under \$25,000 - GM	Original Term: November 9, 2016 -	
PSA	Authorized to Approve	June 30, 2017	\$15,000

# Hagar Environmental Science- Environmental and biological monitoring

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$19,000	
	Under \$25,000 - GM	Original Term:August 1, 2016-	
PSA	Authorized to Approve	June 30, 2017	\$19,000

### Greenline Liquid Waste Haulers- Video Services of damaged drain pipe

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$10,000	
	Under \$25,000 - GM	Original Term: October 17, 2016 -	
PSA	Authorized to Approve	July 01, 2017	\$10,000

# Specialized Helicopters- Helicopter services related to ALERT maintenance

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$12,000	
	Under \$25,000 - GM	Original Term: October 17, 2016-	
PSA	Authorized to Approve	June 30, 2019	\$12,000

# Management Partners- Facilitate Strategic Planning Workshops

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$9,000	
	Under \$25,000 - GM	Original Term: August 01, 2016-	
PSA	Authorized to Approve	June 30, 2017	\$9,000

### Firato Services Company-Janitorial Services

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$13,092	
	Under \$25,000 - GM	Original Term: June 28, 2016-	
PSA	Authorized to Approve	June 30, 2017	\$13,092

# Kisco, Inc.- For the installation of a truck bed on the F550

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$40,000	
		Original Term: March 15, 2016-	
PSA	BOD March 31, 2014	June 30, 2017	\$40,000

## Towill, Inc.- Survey mapping services for the Interlake Tunnel Project

PSA/Amendment	BOD/BOS Approval	PSA/Amendment Original Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$120, 113	
	BOD September 19, 2016	Original Term: October 4, 2016-	
PSA	BOS October 4, 2016	June 30, 2017	\$120,113
	BOD November 21, 2016		
Amendment No. 1	BOS December 6, 2016	Increased by: \$12,075	\$132,188

# One Rain, Inc.- For the ALERT2 Upgrade

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$142,177	
	BOD September 19, 2016	Original Term: October 4, 2016-	
PSA	BOS October 4, 2016	December 31, 2017	\$142,177

# One Rain, Inc.- Data collection and software licensing services for the ALERT

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$19,440	
		Original Term: September 15, 2015-	
PSA	BOD August 24, 2015	July 31, 2018	\$19,440

#### Salinas Pump Company- Well pumping and maintenance of wells for the CSIP

PSA/Amendment	BOD/BOS Approval	PSA/Amendment Original Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$156,000	
		Original Term: August 24, 2015-	
PSA	BOD August 24, 2015	June 30, 2018	\$156,000
		Increased by: \$150,000	
Amendment No.1	BOD December 6, 2016	Extended Term: June 30, 2020	\$306,000

# Monterey Bay Systems- Lease and maintenance of color copiers

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$72,000	
46		Original Term: August 12, 2016	
PSA	BOD July 26, 2017	June 30, 2019	\$72,000

# **USGS-** Joint Funding Agreement for stream gaging work

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$159,350	
		Original Term: November 01, 2016-	
PSA	BOD October 17, 2016	October 31, 2017	\$159,350

## Power Systems Professionals- Hydroelectric Plant testing and engineering

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$3,000	
	Under \$25,000-GM	Original Term: March 28, 2017-	
PSA	Authorized to Approve	December 31, 2017	\$3,000

#### Rain for Rent- Supply of rental pumps/equipment for Nacimiento Spillway

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$25,000	
	\$25,000-GM Authorized	Original Term: December 21, 2016-	
PSA	to Approve	June 30, 2017	\$25,000

#### Raftelis Financial Consultants- Conduct a review and analysis of Assessments

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$110,360	
	BOD May 23, 2016	Original Term: July 7, 2016-	
PSÁ	BOS June 7, 2016	June 30, 2017	\$110,360

#### JDH Corrosion Consultants, Inc. - As needed corrosion engineering consulting

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$36,235	
		Original Term: October 26, 2015-	
PSA	BOD October 26, 2015	June 30, 2017	\$36,235

# Obermeyer Hydro, Inc.- Modification of Nacimiento Dam Inflatable Spillway Gates

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	<b>PSA Total</b>
		Original Amount: \$35,216	
		Original Term: August 19, 2015-	
PSA	BOD July 27, 2015	June 30, 2019	\$35,216
Amendment No. 1	BOD November 21, 2016	Increased by: \$7,337	\$42,553

# **A&G Pumping, Inc.-** Bulk transport of potable water to San Antonio Dam Residence

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$20,000	
	Under \$25,000-GM	Original Term: May 19, 2015-	2
PSA	Authorized to Approve	June 30, 2018	\$20,000

# Always Towing- Towing services for the Agency's heavy vehicles

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: 14,000	
	Under \$25,000-GM	Original Term: July 6, 2015-	
PSA	Authorized to Approve	June 30, 2017	\$14,000

# Cascade Software Systems, Inc.- Cost accounting software maintenance

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$22,000	
	Under \$25,000-GM	Original Term: July 15, 2015-	
PSA	Authorized to Approve	July 01, 2017	\$22,000

# Culligan- Delivery of drinking water to Nacimiento/San Antonio Dam residences

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$15,000	
	Under \$25,000-GM	Original Term: May 5, 2015-	
PSA	Authorized to Approve	March 15, 2018	\$15,000

### Industrial Machine Shop, Inc.- Machining services for Agency structures/equipment

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$90,000	
		Original Term: December 12, 2014-	
PSA BOD September 22, 2014		June 30, 2017	\$90,000
Amendment No. 1	BOD June 22, 2015	Increased by: \$60,000	\$150,000
Amendment No. 2	BOD December 7, 2015	Increased by: \$50,000	\$200,000
		Increased by: \$150,000	
Amendment No. 3	BOD January 30, 2017	Extended Term: June 30, 2019	\$350,000

## Viasyn, Inc.- Energy scheduling coordination for the Hydroelectric Plant

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	<b>PSA Total</b>
		Original Amount: \$20,000	
	BOD August 26, 2013	Original Term: July 01, 2013-No end	
PSA	BOS December 23, 2013	date	\$20,000
Amendment No. 1	BOD December 8, 2014	Increased by: \$30,000	\$50,000
Amendment No. 2	BOD January 30, 2017	Increased by: \$21,000	\$71,000

# Burke, Williams & Sorenson, LLP- Legal services for ILT Project Labor Agreement

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount: \$20,000	
		Original Term: July 01, 2015-	
PSA	BOS February 9, 2016	July 30, 2017	\$20,000
	BOD February 29, 2016		
Amendment No. 1	BOS March 22, 2016	Increased by: \$134,000	\$154,000

## First Alarm Security Services- Security services for 893 Blanco Circle

		PSA/Amendment Original	
PSA/Amendment	BOD/BOS Approval	Amount/Term and Increase/Extension	PSA Total
		Original Amount:\$ 1,763.72	
	Under \$25,000-GM	Original Term: July 01, 2016-	
PSA	Authorized to Approve	June 30, 2017	\$1,763.72

# AllCal Equipment, Inc.- Annual safety inspections/certifications for the Boom Truck

PSA/Amendment	BOD/BOS Approval	PSA/Amendment Original Amount/Term and Increase/Extension	PSA Total
1 SA/Amenament	DOD/ DOD / Ippi ova.	Original Amount:\$ 5,000	
	Under \$25,000-GM	Original Term: December 6, 2014-	
PSA	Authorized to Approve	June 30, 2017	\$5,000

Consider receiving an update on a proposal to modify the Water Resources Agency Accounting Fund Structure for FY 2018-19 to create more transparency in how revenues are reported in the Agency Budget and the Monterey County Advantage Accounting System as recommended by Rodney Craig Goodman Jr., CPA and the County Auditor-Controller's Office:

- a. Create a General Fund 111 by combining the following Agency Funds: 111, 113, 117, 118, 120, 123, 125, 126, 128, 129, 114, 115, that are financed by the following revenue type: Ad Valorem taxes, Royalties, Hydro-electric, Developer Fees/Permits, Rent; and
- b. Keep Flood and Special Assessment Revenue Funds separated for tracking: 112,116,121,122, 124, 127, 130, 131, 132, 134;
- c. Obtain recommendations from the A/C on Fund 119 the Castroville Seawater Intrusion Project (CSIP) Transfer, and Fund 303 Debt Service/Rate Stabilization; and
- d. Delete Fund 133 which collects Ad Valorem to hold a second SVWP Bond payment in a fiscal year; this can be done in Fund 313 which is the Debt Service Fund for the Salinas Valley Water Project Bond (SVWP)
- e. Transfer remaining balances from SVWP Constructions Funds 422 and 423 to Fund 313 the Debt Service Fund for the SVWP Bond.

#### **RECOMMENDATION:**

It is recommended that the Monterey County Water Resources Agency Board of Directors:

- a. Create a General Fund 111 by combining the following Agency Funds: 111, 113, 117, 118, 120, 123, 125, 126, 128, 129, 114, 115, that are financed by the following revenue type: Ad Valorem taxes, Royalties, Hydro-electric, Developer Fees/Permits, Rent; and b. Keep Flood and Special Assessment Revenue Funds separated for tracking: 112,116,121,122, 124, 127, 130, 131, 132, 134;
- c. Obtain recommendations from the A/C on Fund 119 the Castroville Seawater Intrusion Project (CSIP) Transfer, and Fund 303 Debt Service/Rate Stabilization; and
- d. Delete Fund 133 which collects Ad Valorem to hold a second SVWP Bond payment in a fiscal year; this can be done in Fund 313 which is the Debt Service Fund for the Salinas Valley Water Project Bond (SVWP)
- e. Transfer remaining balances from SVWP Constructions Funds 422 and 423 to Fund 313 the Debt Service Fund for the SVWP Bond.

Approve and recommend that the Monterey County Board of Supervisors approve a proposal to modify the Water Resources Agency Fund Structure to create more transparency in how revenues are reported in the Agency Budget and the Monterey County Advantage Accounting System as recommended by Rodney Craig Goodman Jr., CPA and the County Auditor-Controller's Office.

#### SUMMARY/DISCUSSION:

On January 26, 2015 the Water Resources Agency approved and recommended that the Monterey County Board of Supervisors approve this recommendation to modify the Water Resources Agency Fund Structure to create more transparency in how revenues are reported in the Agency Budget and the Monterey County Advantage Accounting System as recommended by Rodney Craig Goodman Jr., CPA and in collaboration with the County Auditor Controller's Office. This report is coming back to the Board of Director's for minor changes from the original

proposal that was approved by this Board in January 2015. The additional changes are described below.

The Monterey County Water Resource Agency has a complex fund accounting structure that includes 15 sources of revenue spread amongst 26 fund accounts. As mentioned in the report by Rodney Craig Goodman Jr., CPA, "Currently, many of these revenues are being allocated to multiple funds without being transferred. This makes budgeting more difficult and it adds a sense of entitlement to these dollars in other funds. If there is an agreement to backfill debt service charges to zones with ad valorem taxes, it would be less transactions and cleaner if the WRA General Fund just transferred the appropriate amount of ad valorem to fund the debt service payment." What Mr. Goodman is referring to is the Agency's most recent Salinas Valley Water Project Bond and its requirement to pledge all revenue to debt service to pay the annual bond payment. As a result, the Agency accumulates all pledged revenue into the Debt Service Fund 133 to ensure the annual payment of the bond and then redirects the remaining ad valorem to several smaller funds. By restructuring the Fund accounts, it enables the agency to classify it's revenue based on the defined fund types described in the attached recommendations of John Goodman Jr., CPA and requires the agency to seek authorization from the Agency Board of Directors when transferring these monies between Funds, therefore, creating a clear audit trail.

- The yellow highlighted funds: 111, 113, 114, 115, 117, 118, 120, 123, 125, 126, 128, 129 and will be combined into one general fund of the WRA. Historically each of these zones (zones 3, 5, 7, 11, 14, 15, Storm Drain Maintenance #2, and Gonzales Slough) has made a claim to the ad valorem taxes attributed to each respective zone. However, the reason these zones appear to have a share of ad valorem taxes is because at the time proposition 13 was implemented these zones were considered the WRA. Thus, each of these zones was included in the applicable tax rate areas established between 1977 and 1979. I am unaware of any legal restrictions on the use of these ad valorem taxes either in California statutes or any WRA contractual agreement. Instead, the ad valorem taxes collected from these zones should be considered the discretionary revenues of the WRA. Discretionary revenues are non-earmarked moneys that may be spent as the WRA Board of Supervisors authorizes. With that said, any projects approved in these zones would require the use of these discretionary dollars because these zones do not have any other source of moneys, such as voter approved direct assessments or benefit assessments.
- The green highlighted funds: 112, 116, 121, 122, 124, 127, 130, 131, 132, 134 will remain in a separate special revenue fund due to either a direct assessment or benefit assessment that the voters passed to fund the prevention of flooding within each of these zones (zones 1, 1A, 2C, 8, 9, 12, and 17). Direct assessments or benefit assessments are voter approved tax assessments, above the one percent ad valorem taxes, which are earmarked for a specific purpose and cannot be used for an alternate purpose. These moneys can only be used for the specific purpose approved by the voters or they violate the legal provisions of the voter approved tax assessment. Therefore, WRA must keep these moneys in their own separate fund and only use them as directed by the voters. In all cases, the assessments and benefit assessments that have been approved in WRA are zone specific. Fund 130 has been added to this group and it is the Hydro-electric Plant which according to the Auiditor-Controller's office has a requirement by the State of California to track and report its finances separately from other Agency Funds.
- The orange highlighted funds: 119, 303 will be reviewed by the Auditor-Controller by determining what to do with them. Fund 119 is called CSIP Transfer Fund. It transfers

special assessments from Zone 2B to Fund 131 CSIP O&M, 132 SVRP O&M, and transfers the US Bureau of Reclamation loan payment to Fund 303. Fund 303 also contains the Rate Stabilization Reserve (RSR) of approximately \$2 million that was once the construction fund for CSIP. According to the Auditor Controller's Office the debt service payment can be made out of Fund 131 O&M the same way we pay for MRWPCA's loan payments for the CSIP project. In addition, Fund 303 should not comingle a reserve with debt service payments. Therefore, the remaining \$1.8 million in the RSR will be moved to Fund 131 unassigned fund balance where it belongs.

- The blue highlighted funds (funds 133 and 313) will be collapsed into one debt service fund. Fund 313 appears to be the primary debt service fund where current year transactions for the SVWP principal and interest debt payments are made. Fund 133 appears to exist solely for the purpose of holding next year's bond payment. The Bond documents must be read to determine if a separate fund is required for next year's bond payment. It has been determined that fund 133 can be closed and a restricted cash account and restricted fund balance account be established for next year's bond payment within fund 313.
- The purple highlighted funds (funds 422, 423, 425) are capital projects funds and transferred to the SVWP Debt Service Fund. Moneys for the Salinas Valley Water Project (SVWP) construction of capital assets were transferred into capital projects funds from other sources such as debt proceeds. These are remaining debt proceeds after construction of the capital assets and will be transferred to fund 313 for repayment of the debt.
- Fund 426 will remain separated to track the Interlake Tunnel and Spillway Modification Grant funding of \$10 million dollars.

#### OTHER AGENCY INVOLVEMENT:

This report was prepared in collaboration with the County Auditor-Controller's Office. On May 17, 2017, the Auditor Controller requested to keep funds 130, 132, 134 as separate funds due to the special assessments collected and reporting requirements to the State of California. The Auditor-Controller will review funds 119 and 303 and get back to the Agency before July 1, 2017.

#### FINANCING:

There is no financial impact in providing this report.

Prepared by:	Cathy Paladini, Finance Manager, (831) 755-4860					
Ammorrad by						
Approved by:	David F. Chardavoyne, General Manager, (831) 755-4860					

#### Attachments:

- 1. Rodney Goodman CPA Recommendation and Chart
- 2. WRA and County Final Recommendation
- 3. Board Order



May 24, 2017 - Reconstruction of WRA Accounting Funds after Collaboration with the County Auditor-Controller's Office

General Fund 111 - Ad Valorem, Leases, Interest, Royalties, Developer Fees - Combine all funds listed below	Flood Benefit & Special Assessment Funds below will remain separated	*A/C is reviewing Funds 119 & 303; relationship to CSIP 131 and SVRP 132	Use one SVWP Debt Service Funds 313	Eliminate 133 -SVWP Trnsfr Fund to 313	Transfer Completed SVWP Construction Funds to Debt Service Fund	Total Funds after Fund Restructure
111	112	119	313	133	422 to 313	Fund 111 - General Fund
113	116	303			423 to 313	112 - Pajaro
114	121					116 - Naci/SA O&M
115	122					121 - Bryant Cyn
117	124					122 - Rec Ditch
118	127					124 - San Lornzo Crk
120	130					127 - Moro Cojo
123	131					130-Hydro-electric Revenue
125	132					131 - CSIP O&M
126	134					132 - SVRP O&M
128						134 - SRDF O&M
129						426 - Interlake Tunel

<sup>\*</sup> Fund 119 transfers Zone 2B special assessments to Funds 131 and 132; keeps money to cover conservation plan, staff time, legal expenses

<sup>\*</sup>Fund 303 has been used historically to pay Bureau of Reclamation loan and to house the Rate Stablization Reserve (leftover construction \$ from CSIP 1998); Bureau of Reclamation laon payment can be made directly from Fund 131 CSIP O&M

# Rodney Craig Goodman Jr., CPA

8788 Elk Grove Blvd., Suite 1-N • Elk Grove, CA 95624 Telephone: (916) 714-6787 • Fax: (916) 714-6790

Date: July 28, 2014

To: Michael J. Miller, Auditor-Controller and

David E. Chardavoyne, General Manager of Monterey County Water Resources Agency Cathy Paladini, Finance Manager II of Monterey County Water Resources Agency

From: Rodney Craig Goodman Jr., CPA

RE: Final Report for Monterey County Water Resources Agency (WRA) Fiscal Year 2013-2014 contract

The following is the final report of work performed for WRA on the fiscal year 2013-2014 contract.

This report would not have been possible without the efforts of staff members from both the Auditor-Controller's Office and the WRA. Special thanks to Cathy Paladini, Finance Manager of WRA for her efforts in this project. It has been a pleasure working with everyone in WRA.

I was not engaged to audit or review this financial information nor provide an opinion on it. Thus, I have not audited or reviewed this financial information nor have I provided an opinion on it.

Instead, it was requested that I perform the following services in accordance with the signed consulting contract:

- Review accounting design, controls and systems used to gather and report financial information
- Review fund structure of the WRA and recommend modifications
- Review accounting operations and transactions of the WRA and recommend modifications

Unfortunately, I was not able to look at specific accounting transactions of the WRA, nor was I able to review how the WRA gathers their accounting information for financial reporting purposes. However, I was able to review the fund structure of the WRA and how the revenues are reported in the budget and accounting systems and recommend modifications. I was also able to read the Hayashi and Wayland report and agreements between the WRA and Water Pollution Control Agency (WPCA) and provide recommendations below on potential improvements.

#### DISCUSSION

<u>Three Principles of Accounting and Financial Reporting for State and Local Governments –</u>
(National Council on Governmental Accounting – Statement 1)

The first principal of accounting and financial reporting for state and local governments states that:

"A governmental accounting system must make it possible both: (1) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting • Page 2 July 28, 2014

principles (GAAP), and (2) to determine and demonstrate compliance with finance-related legal and contractual provisions."

The second principal of accounting and financial reporting for state and local governments states that:

"Governmental accounting systems should be organized and operated on a fund basis."

"A fund is a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations"

The third principal of accounting and financial reporting for state and local governments states that:

"Governmental units should establish and maintain those funds required by law and sound financial administration. Only the minimum number of funds consistent with legal and operating requirements should be established, however, since unnecessary funds result in inflexibility, undue complexity, and inefficient financial administration."

Based on these three principles, my goal for analyzing the fund structure of the WRA is to determine: (1) if the proper number of funds are being used, (2) if the proper classification and types of funds are being used, (3) if the WRA can present fairly and with full disclosure the funds and activities of the WRA in conformity with GAAP, and (4) if the WRA can demonstrate compliance with finance-related legal and contractual provisions.

Another important consideration in fund structure is budgeting. Budgeting is not regulated by the principles mentioned above but is regulated by various California statutes. Nevertheless, financial reporting also requires a budget to actual comparison of funds and therefore, any recommended fund structure changes will consider the impacts on budgeting, accounting and financial reporting.

It is important to note here that accounting and budgeting requires much more detail than financial reporting. With the requirement for more details comes the need for more funds, departments, accounts, etc. Thus, I will focus on the accounting and budgeting needs of the WRA when analyzing its fund structure. For example, if you look at Monterey County's Comprehensive Annual Financial Report (CAFR) you will see that the details of the 20+ funds of WRA are rolled up into two columns on two pages of the CAFR. However, budgeting and accounting happens at the 20+ individual funds and department levels.

# <u>Fund Types and Classifications (Governmental Accounting, Auditing, and Financial Reporting – authored by Stephen J. Gauthier, published by Governmental Finance Officers' Association)</u>

Proprietary funds are used to account for activities that receive significant support from fees and charges. There are two types of proprietary funds: (1) enterprise funds and (2) internal service funds.

© Page 3 July 28, 2014

Enterprise funds are used to report any activity for which a fee is charged to external users for goods or services. An enterprise fund must be used if it meets any of the following criteria: (1) there is outstanding debt that is backed solely by fees and charges, (2) Laws or regulations require that fees and charges be set to recover costs, including capital costs (depreciation or debt service), or (3) there is a pricing policy that fees and charges be set to recover costs, including capital costs (depreciation or debt service).

Governmental funds are used to account for activities primarily supported by taxes, grants, and similar revenue sources. There are five types of governmental funds: (1) general fund, (2) special revenue fund, (3) capital projects fund, (4) debt service fund and (5) permanent fund.

The general fund is the main operating fund used to account for and report all financial resources not accounted for and reported in another fund. For reporting purposes, a government can report only one general fund.

A special revenue fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

A capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

A debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

#### **Recommended Fund Modifications**

Attached to this report is a spreadsheet entitled, "Fund and Revenue Information 2013", which identifies the proper fund classification and fund type for each WRA fund based upon an analysis of the revenues against the above definitions. The following is a summary of the attached spreadsheet:

• The yellow highlighted funds (funds 113, 117, 118, 120, 123, 125, 126, 128, and 129) could all be combined into one general fund of the WRA.

I understand that historically each of these zones (zones 3, 5, 7, 11, 14, 15, S2, and GS) has made a claim to the ad valorem taxes attributed to each respective zone. However, the reason these zones appear to have a share of ad valorem taxes is because at the time proposition 13 was implemented these zones were considered the WRA. Thus, each of these zones was included in the applicable tax rate areas established between 1977 and 1979. I am unaware of any legal restrictions on the use of these ad valorem taxes either in California statutes or any WRA contractual agreement. Instead, the ad valorem taxes collected from these zones should be considered the discretionary revenues of the WRA. Discretionary revenues are non-earmarked moneys that may be spent as the WRA Board of Supervisors authorizes. With that said, any projects approved in these zones would require the use of these discretionary dollars because these zones do not have any other source of moneys, such as voter approved direct assessments or benefit assessments.

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• The green highlighted funds (funds 111, 112, 116, 119, 121, 122, 124, 127, 131, 132, and 303) should each remain in a separate special revenue fund due to either a direct assessment or benefit assessment that the voters passed to fund some function within each of these zones (zones 1, 1A, 2B, 2C, 2Y, 2Z, 8, 9, 12, and 17).

Direct assessments or benefit assessments are voter approved tax assessments, above the one percent ad valorem taxes, which are earmarked for a specific purpose and cannot be used for an alternate purpose. These moneys can only be used for the specific purpose approved by the voters or they violate the legal provisions of the voter approved tax assessment. Therefore, WRA must keep these moneys in their own separate fund and only use them as directed by the voters. In all cases, the assessments and benefit assessments that have been approved in WRA are zone specific.

• The blue highlighted funds (funds 114, 115, 130, and 134) should be classified as either enterprise funds or included in the general fund.

The Salinas River Diversion Facility (fund 134) and the Hydroelectric Operations (fund 130) both initially appear to be enterprise funds because over 50% of their revenues come from customers outside the WRA for water delivery charges and hydroelectric revenue, respectively. However, if there is no outstanding debt that is backed solely by these fees and charges and/or, there is no law, regulation, or pricing policy requiring that these fees and charges be set to recover costs, then these funds may be classified as part of the WRA General Fund or an enterprise fund. It also appears that funds 114 and 115 are part of the hydroelectric operations. Thus, both funds should be combined into fund 130 if the hydroelectric operations are treated as an enterprise fund. Otherwise, both funds should be added to the WRA General Fund classification (yellow highlight above) because there are no earmarked funds to justify the creation of a special revenue fund.

• The orange highlighted funds (funds 133 and 313) should be classified as debt service funds.

Fund 313 appears to be the primary debt service fund where current year transactions for the SVWP principal and interest debt payments are made. Fund 133 appears to exist solely for the purpose of holding next year's bond payment. The Bond documents must be read to determine if a separate fund is required for next year's bond payment. If not required, I suggest that fund 133 be closed and a restricted cash account and restricted fund balance account be established for next year's bond payment within fund 313.

• The purple highlighted funds (funds 422, 423, 425) should be classified as capital projects funds.

Moneys for the construction of capital assets are transferred into capital projects funds from other sources such as debt proceeds. If there are remaining debt proceeds after construction of the capital assets is complete, then those moneys should be transferred to fund 313 for repayment of the debt.

#### Recommended Recording of Revenues

• Ad Valorem Taxes - All ad valorem property taxes should be deposited and recorded in the WRA General Fund.

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Proposition 13 set forth a maximum 1% ad valorem property tax rate to be levied on all residential and commercial property in California. The County levies and collects all property taxes within the county borders. Property taxes are then distributed to each entity based on the AB 8 factors for that fiscal year. Ad valorem property taxes are discretionary moneys because there are no earmarked uses for this money. Thus, the WRA Board of Supervisors may appropriate these moneys to be spent within the WRA General Fund or authorize moneys to be transferred to other WRA funds for other purposes, such as specific projects, to pay debt service, or construct capital assets.

- Assessments and Benefit Assessments should be recorded in the appropriate special revenue fund and spent within that same fund in accordance with the voter approved purpose(s).
- <u>Developer Fees should be deposited and recorded in the WRA General Fund unless specified by law or regulation to another fund.</u>

If the developer fees are earmarked for a specific purpose by federal, state, or local law, then those fees should be recorded in a special revenue fund. Otherwise, all developer fees should be deposited and recorded in the WRA General Fund.

• <u>Hydroelectric Revenues and Water Delivery Charges – should be deposited and recorded in the WRA General Fund unless either must be recorded in an enterprise fund</u>

Enterprise funds are allowed to and should make a profit. These profits should be reinvested to maintain and improve existing capital assets and also saved for expansion projects.

- Grant Revenues should be recorded in the fund which was awarded the grant
- Grazing Leases should be recorded in the fund which granted the grazing lease

Any movement of the above mentioned revenue types after the initial recording must be completed by authorized transfers. This leaves a clear trail as to who was entitled to the money and where it was allocated for use. Currently, many of these revenues are being allocated to multiple funds without being transferred. This makes budgeting more difficult and it adds to the sense of entitlement to these dollars in other funds. If there is an agreement to backfill debt service charges to zones with ad valorem taxes, it would be less transactions and cleaner if the WRA General Fund just transferred the appropriate amount of ad valorem taxes to fund the debt service payment.

#### ADDITIONAL INFORMATION

# Consider Re-writing the Agreements for Castroville Seawater Intrusion Project (CSIP), Salinas River Diversion Facility (SRDF), and Salinas Valley Reclamation Project (SVRP)

Due to the many amendments of these agreements, there are missing sections, contradictory information and in some cases WRA and WPCA are not following the agreements for various reasons. It is strongly recommended that the agreements be reviewed and re-written to clarify the responsibilities and duties of all parties and that both parties adhere to the agreement. The Hayashi and Wayland report addresses many concerns and problems with the current agreements/amendments. A sample of issues from that report is listed below:

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• <u>Collection of revenues</u> - accounts receivable balances for CSIP and SRDF were approximately 40% of the billings in 2012.

- Remittances of total user fees from WPCA to WRA The process cannot be confirmed as the remittance section of the Agreement is missing.
- <u>Creation of a collection policy</u> WRA should establish a collection policy to determine the
  process for collecting outstanding invoices greater than 60 days. WRA should consider
  performing the billing and collection functions themselves to save money.
- <u>Reserves</u> WRA should review each reserve fund held by WPCA and consider revising the Agreements to allow for the return of some of these funds to the WRA.
- <u>Indirect Costs</u> At the time of the report, WPCA charged a flat 10% indirect cost (10% is maximum per Agreements) to all expenses, including capital asset costs. Per the Agreements, WPCA will not include in the pool of indirect costs to be paid in part by WRA any cost that should be identified as a direct cost of another activity.
- Accounting System Per the Agreements, Section 7.01 requires that WPCA maintain an accounting system that is in conformity with generally accepted accounting principles (GAAP) and allows for the segregation of all revenues and direct costs related to the SVRP, the CSIP, and all other WPCA activities. The systems shall also provide the ability to track revenues and direct costs and adequately identify and allocate indirect costs of the CSIP, SRDF, and SVRP.
- Expenditures The requesting and receiving of payments is not being followed as per the agreement by either WPCA or WRA.

All of these issues have an impact on WRA's cash flows and available fund balance for budget purposes, whether it is the lack of timely collection of revenues, reserve amounts exceeding the required amounts, lack of timely requests and remittances for expenses and excess cash held in operating accounts at WPCA.

#### Indirect Cost Rate Calculation by WPCA

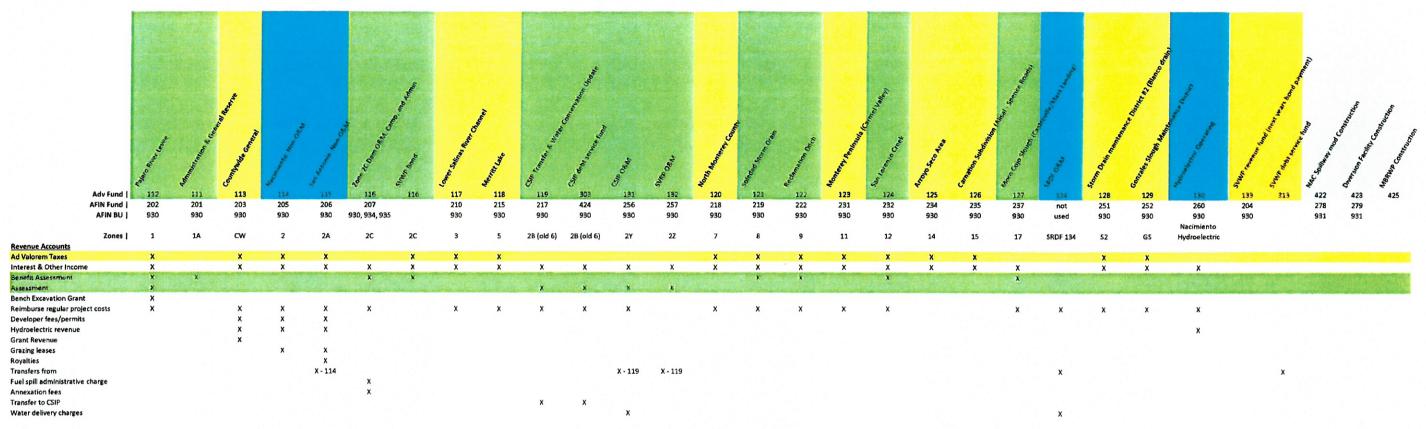
After reading Hayashi and Wayland's report issued May 31, 2013, and the various WRA/WPCA agreements and amendments, I was asked to assist WRA in reviewing the indirect cost rate calculation submitted by WPCA. After analyzing, I have additional questions as to what constitutes a direct cost and an indirect cost per the agreements. The Hayashi and Wayland report points to sections 1.10 and 1.11 to identify other direct costs, which includes "chemicals, training costs, accounting, insurance, equipment rental, fuel, utilities, permit fees, parts, tools, document reproduction costs, and postal costs." However, some of these costs appear to be included in the WPCA's indirect cost rate calculation based on fiscal year 2012-2013 audited financial statements.

An extension of the contract timeline is needed if WRA needs further assistance in this matter. An extension is also needed if WRA is still interested in looking at specific accounting transactions and operations with a focus on gathering accounting information for financial reporting.

#### Monterey County Water Resources Agency

Fund Information

As of February 13, 2014



Zone 2 - Nacimiento Dam - flood protection, water conservation, and recreation opportunities (operations)

Zone 2A - San Antonio Dam - flood protection, water conservation and recreation activities (operations)

Zone 2B (old zone 6) - Castroville Irrigation Project - alternative water source due to sea water intrusion in ground wells

Zone 2C - Salinas Valley Ordinance - Operations and maintenance (Nacimiento and San Antonio Dams) - flood protection, water conservation, and recreation

#### RECOMMENDATIONS

#### 1 - Fund structure

Consider consolidating into one administrative fund (GF - for WRA). All ad valorem taxes should be first deposited into this fund. If these revenues are committed to another fund use a transfer to move the funds Maintain each special revenue fund to track assessments and benefit assessments to the applicable zones

Consider using enterprise funds. Special revenue funds may also be an option. These functions rely on revenue generated by these funds or developer fees.

Consider using debt service funds

Consider using capital projects funds

#### 2 - Revenues

Revenues should be deposited to a revenue account in the fund that receives them. If revenues are committed to another fund, they should be transferred out/in to that fund in a separate transaction. This provides a cleaner trail in who earned the revenues and where they are subsequently spent